

Washington State Auditor's Office

Troy Kelley

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Financial Statements Audit Report City of Issaquah

King County

For the period January 1, 2013 through December 31, 2013

Published December 29, 2014 Report No. 1013277





Washington State Auditor Troy Kelley

December 29, 2014

Mayor and City Council City of Issaquah Issaquah, Washington

Report on Financial Statements

Twy X Kelley

Please find attached our report on the City of Issaquah's financial statements.

We are issuing this report in order to provide information on the City's financial condition.

Sincerely,

TROY KELLEY

STATE AUDITOR

OLYMPIA, WA

TABLE OF CONTENTS

Independent Auditor's Report On Internal Control Over Financial Reporting And On	
Compliance And Other Matters Based On An Audit Of Financial Statements Performed In	
Accordance With Government Auditing Standards	4
Independent Auditor's Report On Financial Statements	6
Financial Section	9
About The State Auditor's Office	80

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

City of Issaquah King County January 1, 2013 through December 31, 2013

Mayor and City Council City of Issaquah Issaquah, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Issaquah, King County, Washington, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 19, 2014.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of the City's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

Twy X Kelley

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

TROY KELLEY STATE AUDITOR

OLYMPIA, WA

December 19, 2014

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

City of Issaquah King County January 1, 2013 through December 31, 2013

Mayor and City Council City of Issaquah Issaquah, Washington

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Issaquah, King County, Washington, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed on page 9.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial

statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Issaquah, as of December 31, 2013, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Matters of Emphasis

As discussed in Note 1c to the financial statements, in 2013, the City adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 65, Items Previously Reported as Assets and Liabilities. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 10 through 18 and information on postemployment benefits other than pensions on pages 59 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's

responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2014 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

TROY KELLEY STATE AUDITOR OLYMPIA, WA

Twy X Kelley

December 19, 2014

FINANCIAL SECTION

City of Issaquah King County January 1, 2013 through December 31, 2013

REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis – 2013

BASIC FINANCIAL STATEMENTS

Statement of Net Position – 2013

Statement of Activities – 2013

Balance Sheet – Governmental Funds – 2013

Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds – 2013

Reconciliation of Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities – 2013

General Fund – Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – 2013

Statement of Net Position – Proprietary Funds – 2013

Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds – 2013

Statement of Cash Flows – Proprietary Funds – 2013

Statement of Net Position – Fiduciary Funds – 2013

Statement of Changes in Fiduciary Net Position – Fiduciary Funds – 2013

Notes to Financial Statements – 2013

REQUIRED SUPPLEMENTARY INFORMATION

LEOFF 1 Retiree Medical and Long-Term Benefits – Schedule of Funding Progress – 2013

MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis provides a narrative overview of the City of Issaquah's financial position and results of operations for the fiscal year ended December 31, 2013. Please read it in conjunction with the City's financial statements that follow.

FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at the close of the fiscal year ended December 31, 2013 by \$628.7 million (net position). Of this amount, \$33.06 million represents unrestricted net position and may be used to meet the government's ongoing obligations to citizens and creditors in accordance with the City's fiscal policies. The City's total net position increased by \$9.26 million or 1.5 percent as a result of this year's operations.
- At the close of the fiscal year ended December 31, 2013, the City's governmental funds reported combined ending fund balances of \$31.0 million, an increase of \$5.1 million in comparison with the prior year. Approximately 26 percent of the combined ending fund balance, in the amount of \$8.2 million, is available for use (unassigned fund balance).
- The unassigned fund balance for the general fund was \$8.2 million or 22 percent of total general fund expenditures plus other financing sources and uses. This represents a \$4.2 million decrease from prior fiscal year.
- At the end of the current fiscal year, unrestricted fund balance (the total of assigned and unassigned components of fund balance) for the general fund was \$13.0 million, or approximately 34 percent of total general fund expenditures plus other financing sources and uses.
- The City's long-term liabilities and deferred inflow of resources increased \$3.2 million during the current fiscal year. Approximately 73 percent of this increase is to record a prior period adjustment for the long-term debt associated with Local Improvement District (LID) 24 on the government-wide financial statements.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements

Other supplementary information, in addition to the basic financial statements, is also contained in this report.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned, but unused compensated absences,).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, judicial, public safety, transportation, utilities, health and human services, natural and economic environment, and culture and recreation. The business-type activities of the City include water, sewer and storm water utilities.

Fund Financial Statements

The Fund Financial Statements are the traditional reporting format for governments. A fund is a fiscal and accounting entity with a self-balancing set of accounts used to account for specific activities or meet certain objectives. While the government-wide statements present the City's finances based on the type of activity (general government versus business-type), the Fund Financial Statements are presented by fund type, such as the general fund, capital project funds, other governmental funds and proprietary funds, with the focus on major funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. The focus of Governmental Fund Financial Statements is on near term inflows and outflows of available financial resources and on balances of resources available at the end of the fiscal year. Such information is useful in evaluating whether there are more or less financial resources that can be used in the near future to finance City services.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it can be used to evaluate the City's near-term financing requirements and immediate fiscal health. Comparing the governmental fund statements with the government-wide financial statements can help the reader better understand the long-term impact of the City's current financing decisions.

Because the basis of accounting is different between the governmental fund statements and the government-wide financial statements, reconciliations are provided. The reconciliation between the governmental fund Balance Sheets and the government-wide Statement of Net Position is found at the bottom of the governmental funds' Balance Sheet, while the reconciliation between the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance and the government-wide Statement of Activities is found directly following the governmental funds' Statement of Revenues, Expenditures and Changes in Fund Balances.

The City maintains budgetary control over its operating funds through the adoption of an annual budget. Budgets are adopted at the fund level according to state law. A budgetary comparison statement has been provided for the General Fund as part of the basic financial statements. The General Fund includes the following budgetary funds: General Fund, Street Fund, Cemetery Fund, Municipal Art Fund, Resource Conservation Fund, Cable TV Fund and Lodging Tax Fund.

Proprietary funds are used by governments to account for their business-type activities and use the same basis of accounting utilized in private industry. Business-type activities provide specific goods or services to a group of customers that are paid for by fees charged to those customers. There is a direct relationship between the fees paid and the services received.

The City has two types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to account for goods and services provided to citizens, while internal service funds are used to account for goods and services provided internally to various City departments.

Enterprise funds report the same functions presented as business-type activities in the government-wide financial statements, but in greater detail. The City's enterprise fund statements provide information for the City's water, sewer, and stormwater utilities.

Internal service funds are an essential accounting tool used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its fleet of vehicles and equipment, unemployment insurance, insurance premiums and self-insured medical costs.

Fiduciary funds account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, or other funds. Fiduciary funds are not included in the government-wide financial statements because their assets are not available to support the City's activities.

At year-end, the City maintains an expendable trust fund and an agency/deposits fund. The trust fund's purpose is to make an annual award in the aggregate sum of \$500 to an individual person or persons whose environmental activism, on behalf of the community, deserves special recognition. The agency/deposits fund is a clearing mechanism for cash resources that are collected by the City, held for a brief period, and then disbursed to authorized recipients.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data in the government—wide and fund financial statements. The notes to the financial statements can be found at the end of the Financial Statements section.

Other Information

This report also contains certain schedules required by the Washington State Auditor's Office.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The City's net position, the amount that assets exceeded liabilities, was \$628.7 million at the close of the most recent fiscal year.

Table 1 is a condensed version of the government-wide statement of net position:

TABLE 1
Condensed Statement of Net Position
(in thousands)

Governmental Business Type Activities Activities Total 2013 2012 2013 2012 2013 2012 Current and other assets 48,520 \$ 37,894 \$ 18.568 \$ 16,658 67.088 \$ 54,552 Capital assets, net of depreciation 500,248 501,368 112,027 111,664 612,275 613,032 Total Assets 548,768 539,262 130,595 128,322 679,363 667,584 Current liabilities 3,822 6,713 985 1,791 4,807 8,504 Noncurrent liabilities 37,690 34,749 5.192 4,916 42,882 39,665 Total liabilities 41,512 41,462 47,689 48,169 6,177 6,707 Special Assessments 2.999 2,999 2,999 Total deferred inflows of resources Net Position: Invested in capital assets net of debt 470,398 469,635 107,392 105,040 577,790 574,675 Restricted 17,281 3,347 541 17,822 6,494 3.147 Unrestricted 24,818 16,485 13,428 33,063 38,246 16,578 Total net position 504,257 \$ 497,800 124,418 \$121,615 628,675 \$ 619,415

The largest portion of the City's combined net position (92 percent) reflects its investments in capital assets (e.g., land, buildings, equipment, improvements, construction in progress, and infrastructure), less any debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide service to citizens; consequently these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the City's net position (3 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (5 percent) may be used to meet the City's ongoing obligation to citizens and creditors.

The net position of the City's governmental activities shows a \$16.6 million unrestricted balance at the end of this year compared to \$24.8 million as the end of last year, which is a \$8.2 million decrease. A portion of this decrease in unrestricted governmental net position results from a reclassification of amounts restricted for capital projects. Previously, a portion of the monies in the capital project funds were included in unrestricted fund balance. However, according to city policy the amounts in the capital project funds are restricted for capital projects and are reflected as such in the current government-wide statements.

The net position of City's business-type activities shows an increase of 2.3 percent (\$124.4 million compared to \$121.6 million) in 2013. The City can only use this increase in net position to finance the continuing operations of the water, sewer and storm water utilities.

As discussed earlier, the Statement of Net Position provides a measure of the financial health of an entity at a specific date in time. The Statement of Activities provides details on how the City's net position changed from the beginning of the year to the end of the year and whether net position increased or decreased. Therefore the Statement of Activities provides information as to whether the City as a whole is better off financially by year end as illustrated in Table 2.

TABLE 2 Condensed Statement of Activities (in thousands)

	Governmental Activities		Busines Activ	, .	Total		
	2013	2012	2013	2012	2013	2012	
Revenues:							
Program Revenues							
Charges for services	\$ 19,928	\$ 9,145	\$ 18,811	\$ 18,144	\$ 38,739	\$ 27,289	
Operating grants & contributions	2,152	4,423	-	-	2,152	4,423	
Capital grants & contributions	7,446	4,281	4,362	8,342	11,808	12,623	
General revenues:					-	-	
Property taxes	8,479	8,333	-	-	8,479	8,333	
Sales taxes	10,705	10,563	-	_	10,705	10,563	
Business taxes	6,927	6,867	-	_	6,927	6,867	
Other taxes	4,654	2,913	-	_	4,654	2,913	
Rents and leases	978	934	-	-	978	934	
Investment earnings	299	547	130	116	429	663	
Total revenues	61,568	48,006	23,303	26,602	84,871	74,608	
Expenses:						-	
Judicial	775	684	-	-	775	684	
General government	8,714	8,692	-	-	8,714	8,692	
Public safety	14,269	13,139	-	-	14,269	13,139	
Utilities	223	1,377	-	-	223	1,377	
Transportation	12,628	10,389	-	-	12,628	10,389	
Health and human services	451	8	-	-	451	8	
Natural and economic environment	7,489	3,950	-	-	7,489	3,950	
Culture and recreation	6,080	5,545	-	-	6,080	5,545	
Interest on long term debt	1,307	1,437	-	-	1,307	1,437	
Water	-	-	8,502	6,792	8,502	6,792	
Sewer	-	-	7,333	7,272	7,333	7,272	
Storm Water			4,992	4,755	4,992	4,755	
Total expenses	51,936	45,221	20,827	18,819	72,763	64,040	
Increase (decrease) in net position before							
other financing sources (uses) and							
extraordinary items	9,632	2,784	2,476	7,783	12,108	10,568	
Other financing sources (uses):							
Transfers, net	323	376	(323)	(376)	-	-	
Miscellaneous revenue (expense)	38	85	50	17	88	102	
Total other financing sources (uses)	361	461	(273)	(359)	88	102	
Extraordinary items:					,		
Judgments and settlements	-	(714)	-	-	-	(714)	
Toral extraordinary items		(714)			-	(714)	
Increase (decrease) in net position	9,993	2,531	2,203	7,424	12,195	9,956	
Net position - beginning	497,800	489,651	121,615	114,191	619,416	603,842	
Prior period adjustment	(3,536)	5,618	600		(2,936)	5,618	
Restated net position - beginning	494,264	495,269	122,215	114,191	616,480	609,460	
Net position - ending	\$ 504,257	\$ 497,800	\$ 124,418	\$ 121,615	\$ 628,675	\$ 619,416	

The City of Issaquah's net position increased approximately \$9.3 million or 1.5%, in 2013. The change in governmental activities shows an increase of \$6.5 million and an increase of \$2.8 million in the business-type activities. Table 2 shows the revenues, expenses and related changes in net position for the governmental activities separate from the business-type activities.

Total revenues of the governmental activities increased by \$13.6 million compared to prior year. The revenue from charges for services increased \$10.8 million, capital grants & contributions increased by \$3.2 million, property taxes, sales taxes, business taxes, other taxes and rents and leases increased by \$1.9 million for a total of \$15.9 million which was offset by a decrease of \$2.3 million in operating grants & contributions and investment earnings. A majority of the increase in charges for services came from the receipt of \$9.0 million in impact fees related to a development agreement and an increase in other taxes from the receipt of real estate excise taxes. The increase in tax revenues is related to the expansion of the Regency development project in the Issaquah Highlands.

Prior period adjustment of \$3.536 million to record: 1) the long-term debt associated with LID 24 in the amount of \$2,345,000; and 2) to correct accrual errors between years December 31, 2012 and December 31, 2013.

Total revenues of the business-type activities decreased 3.3 million due to a decline in capital grants & contributions in 2013 compared to 2012.

Chart 1 portrays the cost of each of the City's governmental programs along with each program's generated revenue (fees and intergovernmental revenues specifically related to that program).

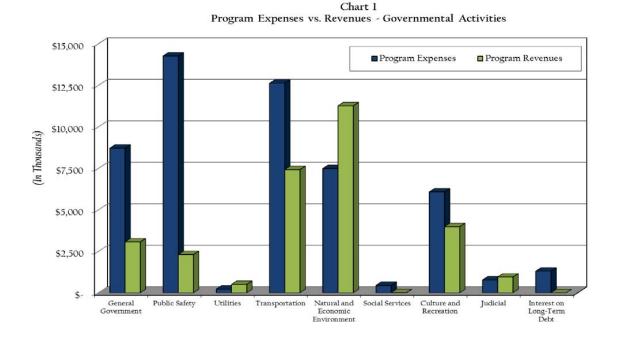


Chart 2 illustrates the sources of revenue that funds governmental activities. Approximately, fifty-two percent (52%) is from various taxes and other general revenues. Charges for services, operating and capital grants and contributions generate forty-eight percent (48%) of total revenue for governmental activities.

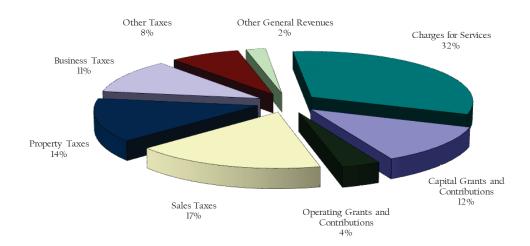


Chart 2
Revenues by Source - Governmental Activities

Business-type Activities Analysis – Charts 3 and 4 present the same information for business-type activities as previously illustrated for governmental activities.

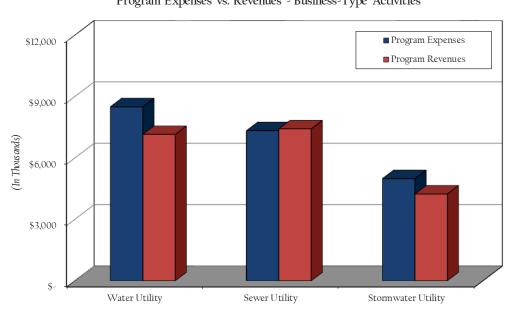


Chart 3
Program Expenses vs. Revenues - Business-Type Activities

Chart 3 shows the expense of each of the City's business-type programs along with each programs' revenue (fees and intergovernmental revenue specifically related to that program).

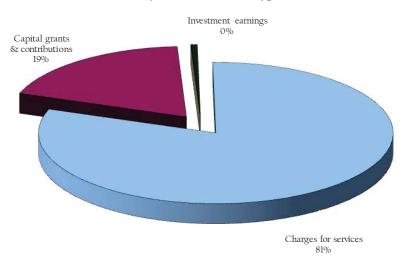


Chart 4
Revenues by Source - Business-Type Activities

Chart 4 shows business-type activities are primarily supported from charges for services. The City generated \$18.8 million from charges for services in the business-type activities. These comprise 81% of the total financial support for these activities. Capital grants & contributions generated \$4.5 million or 19% in 2013. Of this amount \$0.3 million was received from state and county grants; \$2.6 million was received in cash capital contributions and \$1.6 million in donated capital assets.

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

Governmental Funds

The governmental fund statements provide information on near term inflows, outflows, and balances of spendable resources. This information is useful in determining the City's ability to meet financial requirements in the near future. In particular, unassigned fund balance is a good indicator of the City's resources available for spending at the end of the year.

The City's General Fund contains the following funds: the general fund which is the primary operating fund of the city and special revenue funds for streets, cemetery, municipal art, sustainability, cable television and lodging tax activities. At the end of the fiscal year, the City's General Fund had a combined fund balance of \$13.8 million, which is a decrease of \$1.8 million from a year ago.

The General Fund is the primary operating fund of the City through which all receipts and payments of ordinary City operations are processed, unless they are required to be accounted for in another fund. Sales taxes, property taxes and business & occupation taxes are the major sources of revenue for this fund. As a measure of the fund's liquidity, the ending fund balance is 37% of the fund's 2013 expenditures. In the current year, revenues exceeded expenditures in the general fund by \$688,000. Net transfers in to the general fund totaled \$212,000.

The Capital Projects Fund was created to account for all city capital improvement projects. Primary revenue sources are taxes, impact fees, as well as federal, state, and local grant funding.

Proprietary Funds

The City of Issaquah's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of the City's proprietary funds have already been addressed.

BUDGETARY HIGHLIGHTS

The City of Issaquah budgets annually on a cash basis. A comparison of the actual performance of the General Fund on a budgetary basis to the final budget indicates that total revenues were \$156,000 (or 0.43%) more than budgeted and expenditures were \$1.71 million (or 4.4%) less than budgeted. The City has made a commitment to sustainability. From the day-to-day expenses, to larger onetime initiatives, the City manages its finances with this commitment in mind. The General Fund budget for 2013 had a planned use of \$1.4 million of ending fund balance to fund general government services to the citizens. This planned use of ending fund balance was done in anticipation of the completion of planned development projects in the community and their positive impact on the local economy. The City closely monitored and controlled its expenses which resulted in the City using only \$287,000 of ending fund balance compared to the \$1.4 million planned.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The City of Issaquah's investment in capital assets for its government-wide activities as of December 31, 2013, amounts to \$612.3 million (net of accumulated depreciation). This investment in capital assets includes land & other nondepreciables, infrastructure, intangible property, buildings & improvements, machinery & equipment and construction in progress as shown in the following table 3.

Table 3
City of Issaquah's Capital Assets
(net of depreciation – in thousands)

		nmental vities	Business-Type Activities		Т	otal
	2013	2012	2013	2012	2013	2012
Land & other nondepreciables	\$ 308,166	\$ 303,252	\$ 16,537	\$ 15,517	\$324,703	\$ 318,769
Infrastructure	137,902	143,148	-	-	137,902	143,148
Intangible property	1,129	1,142	338	41	1,467	1,183
Buildings & improvements	45,106	44,741	94,098	94,774	139,204	139,515
Machinery & equipment	6,087	6,622	310	337	6,397	6,959
Construction in progress	1,858	2,463	744	995	2,602	3,458
Total	\$ 500,248	\$ 501,368	\$ 112,027	\$ 111,664	\$ 612,275	\$ 613,032

Major capital assets events during 2013 included the following:

- Completed Issaquah Creek Confluence Park Phase I for \$1.8 million.
- Developers donated capital of approximately \$6.2 million in governmental activities and \$1.9 million in business-type activities during 2013.

Additional information on the City of Issaquah's capital assets can be found in *Note* 7 in the Notes to the Financial Statements.

Debt Administration

The City of Issaquah's total outstanding debt at December 31, 2013, was \$30.8 million as shown in table 4. This was a \$3.2 million reduction from the prior year which can be attributed to a \$2.5 million reduction in general obligation bond debt and a \$0.7 million reduction in revenue bond debt.

Table 4 City of Issaquah's Outstanding Bonded Debt (in thousands)

		nmental vities		ss-Type vities	Total			
	2013	2012	2013	2012	2013	2012		
General obligation bonds	\$ 26,465	\$ 29,025	\$ -	\$ -	\$ 26,465	\$ 29,025		
Revenue bonds	-	-	4,330	5,060	4,330	5,060		
Total	\$ 26,465	\$ 29,025	\$ 4,330	\$ 5,060	\$ 30,795	\$ 34,085		

Additional information on the City of Issaquah's long-term debt can be found in *Note 13* in the Notes to the Financial Statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The budget for fiscal year 2014 reflects a slowly improving economy and emphasizes the City's commitment to the three elements of sustainability – our people, planet and economic prosperity. The general fund budget includes the legally authorized increase of property taxes of one percent. This is a little over a one cent increase per \$1,000 of assessed valuation. Property tax revenue is the second largest revenue source for the general fund and is anticipated to increase in 2014 based on the increase in assessed valuation on property and for the authorized increase of one percent. Sales tax revenue is the City's largest revenue source representing 24 percent of total general fund budgeted revenue. Sales tax continues to grow at a reasonable rate. Budgeted general fund expenditures are expected to increase by almost four percent or \$1,349,474. This increase includes the addition of a police officer, two city inspectors and a senior planner. As part of the City's commitment to the quality of life it increased the funding for its human service agencies from \$8.50 to \$9.00 per capita.

In November 2013, Issaquah voters approved a park bond measure to protect open space and wildlife habitat, improve neighborhood parks and make repairs to the Julius Boehm Pool. On March 17, 2014, the City was authorized to issue \$10,000,000 in voted general obligation bonds for these park projects. In June 2014 the City issued \$8,000,000 of the authorized bonds and refunded the 2001 Senior Center bonds outstanding in the amount of \$765,000.

The City is in its second year of a self-funded medical program for employee medical costs. This was implemented in 2013 as a way to confront increasing costs in medical insurance expenses. In 2014 the City is increasing its emphasis on employee wellness, as well as increasing its education program on healthcare. The goal is to slow the growing costs of healthcare, while still offering more options for employees.

The City is planning for future growth in the Central Issaquah area where zoning changes, made effective in April 2013, allow for higher density, mixed use, and pedestrian friendly development. An anticipated project in this area is the 7th at Gilman redevelopment of a shopping center into 340 new multi-family residences. In addition, the City is anticipating a new Marriott Springhill Suites to begin construction the summer of 2014. The City is in the process of updating its traffic concurrency rates and will be conducting a revenue rate study for the water, sewer and stormwater utilities.

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the City's finances. If you have questions about this report or need any additional information, contact the Finance Department, Attn: Finance Director at P.O. Box 1307, Issaquah, WA 98027-1307.

Washington State Auditor's Office

Page 18

Statement of Net Position December 31, 2013 (in thousands)

	Primary Government					
	Governmental		Busi	ness-type		
	Act	ivities	Ac	ctivities		Total
100570						
ASSETS Cash and investments	ď	20.560	¢	16.605	ď	55 262
	\$	38,568	\$	16,695	\$	55,263
Restricted cash Receivables		21		2.220		21
		6,142		2,238		8,380
Internal balances Advances to/ from other funds		(230)		230		
Non-current receivables		900		(900)		2.520
		2,528		205		2,528
Inventory		591		305		896
Capital assets not being depreciated:		207.002		16.527		224 420
Land		307,902		16,537		324,439
Construction in progress		1,858		744		2,602
Art		264				264
Capital assets, net of accumulated depreciation:		20.526		7.706		20242
Buildings		30,536		7,706		38,242
Improvements other than buildings		14,570		-		14,570
Infrastructure		137,902				137,902
Intangible property		1,129		338		1,467
Plant in service				86,392		86,392
Machinery and equipment		6,087		310		6,397
Total Assets	-	548,768		130,595		679,363
LIABILITIES						
Accounts payable		3,822		972		4,794
Accrued interest		5,622		13		13
Noncurrent liabilities:				13		
Due within one year		5,116		841		5,957
Due in more than one year		31,754		4,351		36,105
Unearned revenue		799		.,551		799
Restricted deposits		21		_		21
Total Liabilities	•	41,512		6,177		47,689
		· · · · · · · · · · · · · · · · · · ·				
DEFERRED INFLOWOF RESOURCES						
Special assessments		2,999				2,999
Total deferred inflows of resources		2,999				2,999
NIET POSITION						
NET POSITION		470,398		107.202		577 700
Net investment in capital assets Restricted for:		470,396		107,392		577,790
		11.020				11 020
Capital		11,828		5.41		11,828
Debt service		5,116		541		5,657
Other purposes		337		16 405		337
Unrestricted		16,578		16,485	-	33,063
Total Net Position	\$	504,257	\$	124,418	\$	628,675

The notes to the financial statements are an integral part of this statement $% \left(1\right) =\left(1\right) \left(1$

Page 19 Washington State Auditor's Office

Statement of Activities For the Fiscal Year Ended December 31, 2013 (in thousands)

Page 1 of 2

			Program Revenues							
	- Expenses			arges for Services	Operating Grants and Contributions		Capital Grants and Contribution			
Functions/Programs							•			
Primary government:										
Governmental activities:										
Judicial	\$	775	\$	957	\$	-	\$	-		
General government		8,714		2,627		442		-		
Public safety		14,269		2,219		55		32		
Utilities		223		586		-		-		
Transportation		12,628		181		715		6,529		
Social services		451		2		11		-		
Natural and economic environment		7,489		11,186		-		-		
Culture and recreation		6,080		2,172		929		885		
Interest on long-term debt		1,307				-		-		
Total governmental activities:		51,936		19,928		2,152		7,446		
Business-type activities:										
Water		8,502		7,148		-		2,387		
Sewer		7,333		7,424		-		445		
Storm Water		4,992		4,239		-		1,530		
Total business-type activities:		20,827		18,811				4,362		
Total primary government	\$	72,763	\$	38,739	\$	2,152	\$	11,808		

The notes to the financial statements are an integral part of this statement $% \left(1\right) =\left(1\right) \left(1$

Statement of Activities For the Fiscal Year Ended December 31, 2013 (in thousands)

Page 2 of 2

Net (Expense) Revenue and Changes in Net Position Primary Government Governmental Business-type Total Activities Activities Functions/Programs Primary government: Governmental activities: Judicial 182 182 General government (5,645)(5,645)Public safety (11,963)(11,963)Utilities 363 363 Transportation (5,203)(5,203)Social services (440)(440)Natural and economic environment 3,697 3,697 Culture and recreation (2,094)(2,094)Interest on long-term debt (1,307)(1,307)Total governmental activities: (22,410)(22,410)Business-type activities: Water 1,033 1,033 Sewer 536 536 Storm Water 777 777 Total business-type activities: 2,346 2,346 Total primary government (22,410)2,346 (20,064)General revenues: Property taxes \$ 8,479 \$ 8,479 Sales taxes 10,705 10,705 B&O taxes 6,927 6,927 Other taxes and assessments 4,654 4,654 Interest earnings 299 130 429 Rents and leases 978 978 Miscellaneous revenue 38 50 88 Transfers 323 (323)32,403 Total general revenues and transfers (143)32,260 2,203 Change in net position 9,993 12,196 Net position - beginning 497,800 121,615 619,415 Prior period adjustment (3,536)600 (2,936)Restated net position - beginning 494,264 122,215 616,479 Net position - ending 504,257 124,418 628,675

The notes to the financial statements are an integral part of this statement

Balance Sheet Governmental Funds As of December 31, 2013 (in thousands)

	General Fund			apital ects Fund	Other Governmental Funds		Gove	Total ernmental Funds
ASSETS								
Cash and investments	\$	12,288	\$	15,788	\$	1,858	\$	29,934
Restricted cash		21		~		-		21
Current receivables (net)		3,981		1,167		684		5,832
Non-current receivables (net)		~		~		2,528		2,528
Inventory		369		-				369
Total assets		16,659		16,955		5,070		38,684
LIADILITIE								
LIABILITIES		2 570		770		104		2 52 4
Accounts payable and accruals		2,570		770		194		3,534
Due to other funds - short term		~		113		-		113
Due to other funds - long term		~		112		-		112
Restricted deposits		21		~		-		21
Unearned revenue				355				355
Total liabilities		2,591		1,350		194		4,135
DEFERRED INFLOWS OF RESOURCES								
Special assessments		~		~		2,999		2,999
Other receivables		293		220				513
Total deferred inflow of resources		293		220		2,999		3,512
FUND BALANCES								
Nonspendable		369		-		_		369
Restricted		129		11,828		602		12,559
Committed		267				977		1,244
Assigned		4,776		3,557		298		8,631
Unassigned		8,234		, .		_		8,234
Total fund balances		13,775		15,385		1,877		31,037
Total liabilities and fund balances	\$	16,659	\$	16,955	\$	5,070	\$	38,684
Total fund balances							\$	31,037
Amounts reported for governmental activiti	es in the	e statement o	f net ass	ets are differ	ent becau	se:		
Capital assets used in governmental acti are not reported in the funds.	ivities aı	re not financia	al resourc	es and, there	fore,			497,352
Other long-term assets are not available	to pay	for current pe	riod exp	enditures and	1,			513
thereforeare not reported in the funds. Long-term liabilities are not due and pa	vable in	the current r	eriod and	d. therefore.				
are not reported in the funds.	<i>y</i> 4,510 111	ene carrene p		a, energies,				(36,823)
Unearned revenue for permit fees collected, but, services not yet performed.								(308)
Internal service funds are used by mana, fleet management and self-insurance, to internal service funds are included in go	individ	ual funds. T	he assets	and liabilitie	es of the			12,716
Internal balance liability, with asset in e	nterpris	e funds, for s	ervices p	provided by in	iternal			(220)
service funds. Net position of governmental activities							\$	(230) 504,257
The Position of Sovernmental activities							φ	JUT,4J1

The notes to the financial statements are an integral part of this statement $% \left(1\right) =\left(1\right) \left(1$

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Twelve Months Ending December 31, 2013 (in thousands)

	General Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
REVENUES				
Property taxes	\$ 7,039	\$ -	\$ 1,440	\$ 8,479
Sales taxes	8,098	2,449		10,547
Business and occupation taxes	6,927	,	-	6,927
Other taxes and assessments	1,293	3,196	165	4,654
Licenses and permits	3,042		-	3,042
Intergovernmental	1,749	1,271	49	3,069
Charges for services	7,146	9,020	_	16,166
Fines and forfeitures	635	,	-	635
Interest earnings	30	7	262	299
Rents and leases	844	126	_	970
Contributions and donations	33	32		65
Miscellaneous revenues	38			38
Total revenues	36,874	16,101	1,916	54,891
EXPENDITURES				
General government	6,601	1,479		8,080
Judicial	787	1,113		787
Public safety	13,613	19		13,632
Utilities	230	1,5		230
Transportation	2,924	1,596		4,520
Natural and economic environment	7,391	1,550		7,391
Social services	451			451
Culture and recreation	5,559	48		5,607
Debt service:	5,555	10		3,001
Principal Principal		350	2,643	2,993
Interest and other debt costs	_	8	1,299	1,307
Capital outlay:			1,233	1,501
General government	-	-	-	-
Public safety	_	183	_	183
Utilities	6		_	6
Transportation	_	558		558
Culture and recreation	_	1,824	_	1,824
Total expenditures	37,562	6,065	3,942	47,569
Excess (deficiency) of revenues		·		
over expenditures	(688)	10,036	(2,026)	7,322
OTHER FINANCING SOURCES (USES)				
Transfers in	271	,	2,290	2,561
Transfers out	(59)	(2,373)		(2,432)
Total other financing sources (uses)	212	(2,373)	2,290	129
EXTRAORDINARY ITEMS				
Judgments and settlements	-	(821)	-	(821)
Total extraordinary items	-	(821)		(821)
Net change in fund balances	(476)	6,842	264	6,630
Fund balances - beginning	15,605	8,700	1,613	25,918
Prior period adjustment	(1,354)	(157)	1,013	(1,511)
Restated fund balances - beginning	14,251	8,543	1,613	24,407
Fund balances - ending	\$ 13,775	\$ 15,385	\$ 1,877	\$ 31,037
I and palatices - circuity	ψ 13,(13	φ 15,565	φ 1,0//	φ 31,037

The notes to the financial statements are an integral part of this statement

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended December 31, 2013

(in thousands)

Amounts reported for governmental activities in the statement of activities are different because

are different because:	
Net changes in fund balances for governmental funds	\$ 5,119
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.	(7,476)
Developers construct and then donate infrastructure to the government. Infrastructure is not reported in the governmental funds.	6,280
The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial	2,993
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	481
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, is not reported as expenditures in the government funds.	(629)
Prior period adjustments reported in the government fund statements that have already been recognized in the government-wide statements.	(1,141)
Internal service funds are used by management to charge the costs of certain activities, such as fleet management and self-insurance, to individual funds. The net revenue of most of these activities is reported with governmental activities. This consists of:	830
Change in net position of governmental activities	\$ 6,457

The notes to the financial statements are an integral part of this statement

General Fund Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual For the Fiscal Year Ended December 31, 2013 (in thousands)

The General Fund includes the following budgetary funds as adopted in the budget; General Fund, Special Revenue Street Fund, Special Revenue Cemetery Fund, Special Revenue Municipal Art Fund, Special Revenue Resource Conservation Fund, Special Revenue Cable TV Fund, and Special Revenue Lodging Tax Fund.

	Original Budget		Final Budget		Actual on Budgetary Basis		Budget to GAAP Differences		Actual on GAAP Basis	
REVENUES										
Property taxes	\$	7,130	\$	7,130	\$	7,050	\$	(11)	\$	7,039
Sales taxes		7,914		7,914		7,932		166		8,098
Business and occupation taxes		6,815		6,815		6,824		103		6,927
Other taxes and assessments		1,221		1,221		1,360		(67)		1,293
Licenses and permits		2,290		2,790		3,032		10		3,042
Intergovernmental		1,655		1,655		1,736		13		1,749
Charges for services		7,194		7,194		7,063		83		7,146
Fines and penalties		778		778		635		2		635
Interest earnings		275		275		168		(138)		30
Rents and leases		702		702		842		2		844
Contributions and donations		10		11		33		(0)		33
Miscellaneous revenues		66		66		32		6		38
Total revenues		36,050		36,551		36,707 ¹		166		36,874
EXPENDITURES										
Current:										
General government		6,813		6,813		6,601		-		6,601
Judicial		809		809		793		(6)		787
Public safety		13,646		13,646		13,599		14		13,613
Utilities		269		269		235		1		236
Transportation		3,597		3,597		2,718		206		2,924
Natural and economic environment		6,707		7,507		7,271		120		7,391
Social services		442		442		448		3		451
Culture and recreation		5,824		5,832		5,541		18		5,559
Total expenditures		38,107		38,915		37,206 ¹		356		37,562
Excess(deficiency) of revenues										
over (under) expenditures		(2,057)		(2,364)		(499)		(190)		(688)
OTHER FINANCING SOURCES (USES)										
Transfers in		1,021		1,021		271		-		271
Transfers out		(92)		(92)		(59)		_		(59)
Total other financing sources (uses)		929		929		212		-		212
Net change in fund balances		(1,128)		(1,435)		(287)		(190)		(476)
Fund balance-beginning		10,729		10,422		10,804		4,801		15,605
Prior period adjustment		-				1		(1,354)		(1,354)
Restated fund balance-beginning		10,729		10,422		10,804		3,447		14,251
Fund balance-ending	\$	9,601	\$	8,987	\$	10,517	\$	3,257	\$	13,775

¹ The City's budget is prepared primarily on the cash basis of accounting, therefore, the increase (decrease) between actual on a budgetary basis and actual on a GAAP basis is due to accruals.

The notes to the financial statements are an integral part of this statement $% \left(1\right) =\left(1\right) \left(1$

Statement of Net Position Proprietary Funds As of December 31, 2013 (in thousands)

		Business-typ	oe Activities		Governmental Activities
-	Water	Sewer	Stormwater	Total Enterprise Funds	Internal Service Funds
ASSETS					
Current assets:					
Cash and investments	\$ 9,377	\$ 4,981	\$ 2,337	\$ 16,695	\$ 8,634
Accounts receivable	667	914	657	2,238	310
Advances to other funds	-	-	-	~	1,125
Inventory	251	11	43	305	222
Total current assets	10,295	5,906	3,037	19,238	10,291
Noncurrent assets:			· 		
Capital assets:					
Construction in progress	174	66	504	744	198
Land and land rights	9,186		7,351	16,537	150
Intangible property	192	146	7,551	338	50
Buildings and improvements	7,600	110	106	7,706	148
Plant in service	32,632	15,777	37,983	86,392	110
Machinery and equipment	122	15,777	57,905	310	2,500
Total capital assets, net depreciation	49,906	16,177	45,944	112,027	2,896
Total noncurrent assets	49,906	16,177	45,944	112,027	2,896
Total assets	60,201	22,083	48,981	131,265	13,187
Total assets	00,201	22,063	70,901	131,203	13,10/
LIABILITIES					
Current liabilities:					
Accounts payable	564	53	169	786	261
Accrued wages	83	31	72	186	27
Unearned revenue	-	-	-	~	136
Compensated absences	116	52	132	300	25
Bonds payable	480	-	-	480	-
Advance from other funds	~	-	300	300	~
Public works trust current payable	~	-	61	61	~
Matured interest	13			13	
Total current liabilities	1,256	136	734	2,126	449
Noncurrent liabilities					
Compensated absences	99	44	113	256	22
Bonds payable	3,850	-	-	3,850	_
Advance from other funds		~	600	600	~
Public works trust fund debt	_	-	245	245	_
Total noncurrent liabilities	3,949	44	958	4,951	22
Total liabilities	5,205	180	1,692	7,077	471
NET POSITION			· 		-
NET POSITION Net investment in capital assets	45,576	16,177	45,639	107,392	2,896
Restricted for:	45,570	10,177	75,039	107,392	2,090
Debt service	100		61	5.41	
	480	-	61	541	-
Capital assets	0.040	5 72 <i>6</i>	1.500	16.255	0.820
Unrestricted	8,940	5,726	1,589	16,255	9,820
Total net position	\$ 54,996	\$ 21,903	\$ 47,289	124,188	\$ 12,716
Adjustment to reflect the consolidation of int	ernal service fu	ndactivities relat	edtoenterprise	230	
Net position of business-type activities				\$ 124,418	

The notes to the financial statements are an integral part of this statement $% \left(1\right) =\left(1\right) \left(1$

Statement of Revenues, Expenditures, and Changes in Net Position Proprietary Funds For the Fiscal Year Ended December 31, 2013 (in thousands)

		Governmental Activities			
	Water	Sewer	Stormwater	Total Enterprise Funds	Internal Service Funds
Operating revenues:					
Charges for services	\$ 7,148	\$ 7,424	\$ 4,239	\$ 18,811	\$ 6,195
Intergovernmental	~	-	220	220	-
Total operating revenues	7,148	7,424	4,459	19,031	6,195
Operating expenses:					
Maintenance and operation	6,467	6,624	3,474	16,565	4,708
Depreciation	1,630	711	1,575	3,916	637
Total operating expenses	8,097	7,335	5,049	20,481	5,345
Operating income (loss)	(949)	89	(590)	(1,450)	850
Non-operating revenues (expenses):					
Intergovernmental	-	-	-	-	(13)
Interest earnings	18	100	12	130	
Interest expense	(177)	-	(34)	(211)	-
Other non-operating	(320)	(29)	50	(299)	(25)
Total non-operating revenue (expenses)	(479)	71	28	(380)	(38)
Income (loss) before contributions					
and transfers	(1,428)	160	(562)	(1,830)	812
Capital contributions	2,087	445	67	2,599	55
Developer donated assets	300	-	1,243	1,543	-
Transfers in	193	-	-	193	194
Transfers out	(160)	(123)	(233)	(516)	
Change in net position	992	482	515	1,989	1,061
Net position - beginning	54,004	20,994	46,601		11,655
Prior period adjustment		427	173		
Restated net position - beginning	54,004	21,421	46,774		11,655
Net position - ending	\$ 54,996	\$ 21,903	\$ 47,289		\$ 12,716
Adjustment to reflect the consolidation of to enterprise funds. Changes in net position of business-type		fund activities rela	ated	214 \$ 2,203	

The notes to the financial statements are an integral part of this statement

Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended December 31, 2013 (in thousands)

	Business-type Activities				Governmental Activities
	Water	Sewer	Storm	Totals	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash received from:					
Customers	\$ 7,192	\$ 7,392	\$ 4,312	\$ 18,896	~
Interfund services provided	-	~	-	-	6,212
Other governments	-	~	393	393	-
Cash payments to:					
Suppliers for goods and services	(5,514)	(6,275)	(2,986)	(14,775)	(4,613)
Interfund services used	(565)	(321)	(449)	(1,335)	~
Employees	87	52	174	313	(579)
Other governments					(13)
Net cash provided by (used for) operating activities	1,200	848	1,444	3,492	1,007
CASH FLOWS FROM NONCAPITAL					
FINANCING ACTIVITIES					
Operating transfers in	193	-	-	193	194
Operating transfers out	(160)	(123)	(233)	(516)	
Net cash provided by (used for) noncapital financing activities	33	(123)	(233)	(323)	194
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Proceeds from:					
Advances to/from other funds					413
Capital contributions	2,087	445	67	2,599	55
Other governments	2,007			2,399	
Proceeds from retirement of capital assets	-				
Payments for:					
Principal on capital debt	(730)		(62)	(792)	
Interest and related costs on capital debt	(178)		(34)	(212)	
Advances to/from other funds	(110)		(300)	(300)	
Capital assets	(679)	(814)	(1,543)	(3,036)	(588)
Net cash provided by (used for) capital related	(2,2)	(== 1)	(=,= :=)	(-,)	(===)
financing activities	500	(369)	(1,872)	(1,741)	(120)
CASH FLOWS FROM INVESTING ACTIVITIES Interest received	18	100	12	130	
Net cash provided by investing related activities	18	100	12	130	
Net increase (decrease) in cash balance	1,751	456	(649)	1,558	1,081
Cash balance at beginning of year	7,626	4,525	2,986	15,137	7,553
Cash balance at end of year	\$ 9,377	\$ 4,981	\$ 2,337	\$ 16,695	\$ 8,634

The notes to the financial statements are an integral part of this statement $% \left(1\right) =\left(1\right) \left(1$

Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended December 31, 2013 (in thousands)

_	Business-type Activities				Governmental Activities					
	W	åter	Se	ewer	Stoi	rm_	Т	otals		ternal ice Funds
Reconciliation of operating income to net cash provided by (used for) operating activities:										
Operating income (loss)	\$	(949)	\$	89	\$ (590)	\$	(1,450)	\$	850
Adjustment to reconcile operating income to net cash provided by operating activities:										
Depreciation		1,630		711	1.	,575		3,916		637
Decrease (increase) in accounts receivable		45		(33)		246		258		(14)
Decrease (increase) in inventory		74		(1)		4		77		1
Increase (decrease) in accounts payable		313		30		35		378		81
Increase (decrease) in employee benefits		87		52		174		313		(579)
Increase (decrease) in unearned revenue		-		~		-		-		31
Net cash provided by operating activities	\$	1,200	\$	848	\$ 1,-	444	\$	3,492	\$	1,007
Schedule of noncash capital, investing, and financing activities:										
Contributions of capital assets from										
developers and annexations	\$	300	\$	~	\$ 1,	243	\$	1,543	\$	-
Depreciation	(1,630)		(711)		,575)		(3,916)		(637)
Prior period adjustment		~		173		427		600		-
Change in fair market value of investments		1		1		3		5		(79)

The notes to the financial statements are an integral part of this statement

Statement of Net Position Fiduciary Funds As of December 31, 2013 (in thousands)

		es Award - inable			
	Environi	ment Fund	Agency Fund		
ASSETS					
Cash and investments	\$	29	\$	3,134	
Total assets		29		3,134	
LIABILITIES					
Liabilities payable from restricted assets		-		3,134	
Total liabilities		-		3,134	
NET POSITION					
Net position held in trust	\$	29			

The notes to the financial statements are an integral part of this statement $% \left(1\right) =\left(1\right) \left(1$

Statement of Changes in Net Position Fiduciary Funds As of December 31, 2013 (in thousands)

	Ruth Kees Award - Sustainable Environment Fund	
ADDITIONS		inche i una
Contributions:		
Private donations	\$	~
Total contributions		
Investment earnings:		
Interest		-
Total investment earnings		
Total additions		
DE DI ICHONO		
DE DUCTIONS		
Awards		
Total deductions		
Change in net position		-
Net position - beginning		29
Net position - ending	\$	29

The notes to the financial statements are an integral part of this statement $% \left(1\right) =\left(1\right) \left(1$

CITY OF ISSAQUAH

Notes to the Financial Statements December 31, 2013

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Issaquah have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The City's significant accounting policies are described below.

A. REPORTING ENTITY

The City of Issaquah is a municipal government incorporated on April 27, 1892, and operates under the laws of the State of Washington as a non-charter Mayor-Council form of government. In this form, the at large elected Mayor serves as the City's chief administrative officer, and an at large elected seven-member council serves as the City's legislative body. The City provides a full range of municipal services and operates water, sewer and stormwater utilities.

As required by GAAP the City's financial statements present the City of Issaquah – the primary government. There are no component units (either blended or discretely presented) included in these statements.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund and internal service fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Both the governmental and business-type activities are reported on full accrual, economic resource measurement focus basis of accounting, which recognized all long-term assets and receivables as well as long-term debt and obligations. The City's net position is reported in three parts - investment in capital assets, net of related debt; restricted net position; and unrestricted net position. The City first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues in the governmental activities and net cost or revenue of each business activity. Direct expenses are those that are clearly identifiable with a specific function or segment. The City of Issaquah does not allocate indirect costs to a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide focus is more on the sustainability of the City as an entity and the change in the City's net position resulting from the current year's activities.

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The governmental major fund statements in the fund financial statement are presented on *current financial resources measurement focus* and *modified accrual basis of accounting.* Since governmental fund statements are presented on a different measurement focus and basis of accounting than the government—wide statements' governmental column, reconciliation is presented at the end of the statement, which briefly explains the adjustments necessary to transform the fund statements into the government-wide presentation.

Internal service funds are presented in summary form as part of the proprietary fund financial statements. Financial statements for internal service funds are consolidated into the governmental column and the proprietary column based on usage when presented at the government-wide level.

Interfund activity has been eliminated from the government-wide financial statements. Exceptions are revenue and expense for interest or services provided which would distort the direct cost and program revenues for these functions.

The City reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The capital projects fund accounts for all City capital projects.

The City reports the following non-major governmental fund types:

Debt service funds account for resources set aside to meet current and future debt service requirements on debt.

The government reports the following major proprietary funds:

The water fund accounts for the operations, capital improvement and debt service activity of the government's water department.

The sewer fund accounts for the operations, capital improvement and debt service activity of the government's sewer department.

The stormwater fund accounts for the operations, capital improvement and debt service activity of the government's stormwater department.

Additionally, the government reports the following fund type:

The *internal service funds* account for operations that provide services to other departments or funds of the government on a cost reimbursement basis.

The expendable *trust fund* is used to account for the donation and earnings to be spent for the trust's intended purpose.

The *agency fund* is a clearing mechanism for cash resources that are collected by the government, held a brief period, and then disbursed to authorized recipients. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of the results of operations.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary, if any, fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting.* Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectable within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

E. BUDGET AND BUDGETARY ACCOUNTING

1. Scope of the Budget

The City budgets all funds in accordance with the Revised Code of Washington 35A.33. In compliance with the code, budgets for all funds are established with the exception of the L.I.D. Debt Service Funds, and the L.I.D. Guaranty Debt Service Funds, and agency funds. Budgets established for Proprietary Funds are "management budgets" and, as such, are not required to be reported. The budget as adopted constitutes the legal authority for expenditures. It is adopted at the fund level so that expenditures may not legally exceed appropriations at that level of detail.

Budgetary accounts are integrated in fund ledgers for all budgeted funds.

Appropriations for general and special revenue funds lapse at year-end. The City of Issaquah's budget procedures are in compliance with the Revised Code of Washington, Chapter 35A.33. The City follows the procedure outlined below to establish its annual budget.

- (1) By the second Monday in September, the Mayor requests all Department Heads to prepare detailed estimates of revenues and expenditures for next fiscal year.
- (2) By the fourth Monday in September, budget estimates are filed with the Finance Director.
- (3) By the first business day in October, estimates are presented to the Mayor.
- (4) At least 60 days before the ensuing fiscal year, the Mayor prepares preliminary budget and budget message and files with the City Clerk.
- (5) No later than the first two weeks in November, the City Clerk publishes notice of filing of preliminary budget with City Clerk and publishes notice of public hearing on final budget once a week for two consecutive weeks.
- (6) No later than six weeks before January 1, copies of proposed (preliminary) budget is made available to the public.
- (7) On or before the first Monday of December, and may be continued from day-to-day but no later than the 25th day prior to next fiscal year, final hearings are commenced.
- (8) Following the public hearing and prior to beginning of the ensuing fiscal year, the City Council adopts the final budget.

2. Amending the Budget

The City budget is adopted at the fund level. Amendments to the final budget must be adopted by the Council through an Ordinance, which is usually done mid-year and year-end.

The budgetary basis is substantially the same as the basis of accounting in all governmental fund types.

Transfers or revisions within budgeted funds are allowed; however, any revision which alters the total expenditures of a fund, or which affect the number of authorized employee positions or salary ranges must be approved by Ordinance of the City Council following public hearings. The budget amounts shown in the financial statements are the final authorized amounts as revised during the year.

Original budgets and supplementary appropriation adjustments adopted during the year are presented in Note 4.

F. ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, NET POSITION AND FUND BALANCES

1. Cash and Cash Equivalents

The City pools cash resources of its various funds with the State Investment Pool in order to facilitate the management of cash. The balance in the pooled cash accounts is available to meet current operating

requirements. Cash in excess of current requirements is invested in various interest-bearing securities and disclosed as part of the City's investments. All short-term investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and at the day of purchase, they have a maturity date no longer than three months.

The City's deposits are entirely covered by Federal Depository Insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Depository Protection Commission (PDPC).

2. Investments

It is the City's policy to invest all temporary cash surplus. At December 31, 2013, the treasurer was holding short-term deposits with the State Investment Pool. The interest on this deposit is prorated to the various funds. (See Note 5)

Investments are reported at fair value in accordance with GASB Statement 31 and are held separately by each fund with interest earned directly for benefit of each fund.

Receivables

The government recognized receivables in its financial statements based on the accounting requirements for that statement. Receivables are as follows:

Property Taxes. Property taxes received within 60 days of year end are reported as receivable at year-end. When property taxes become three years delinquent, the County is required by State statute to foreclose on the property. Historically, all taxes have been collected; therefore no allowance for uncollectible taxes is recorded. (See Note 6)

Sales Taxes. Taxes collected for November and December but not remitted by the state to the government until January and February of the following year are reported as receivables at year-end. There is no allowance for uncollectible sales taxes because all sales taxes are required by law to be collected by businesses at the time of sale and remitted to the state.

Special Assessments. Special assessments are levied against certain property owners and become liens against the property benefited by the improvement.

Accounts Receivable. Customer accounts receivable consist of amounts owed by private individuals or organizations for goods and services provided. Uncollectible amounts are considered immaterial and the direct write-off method is used.

4. Amounts Due to and from Other Funds and Governments, Advances to/from other funds

Due From Other Funds and Other Governments. Amounts due from other funds reported in the financial statements represent outstanding billings to other funds for services provided in the current year. Amounts due from other governments represent outstanding balances due from granting agencies for cost-reimbursement grants and billings to other jurisdictions for intergovernmental services provided in the current year. In the entity-wide statement of net position, Due From Other Funds is not reported, but is eliminated in internal balances. Internal balances represent quasi-external transactions between governmental and business activities.

Advances to/from other funds. The Finance Director may authorize loans between funds. Advances to/from other funds outstanding at December 31, 2013 are reported in *Note 12*.

5. Inventories and Prepaid Items

Inventories are valued at the FIFO (first in, first out) method, which approximates the fair value.

Certain payments reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

6. Restricted Assets and Liabilities

Net position is segregated into three categories on the government-wide statement of net position: investment in capital assets, net of related debt; restricted; and unrestricted. The flow assumption of the City is to use restricted assets before unrestricted assets. Restricted assets are usually set aside in a separate fund, specifically used for the purpose of debt service or capital replacement.

7. Capital Assets and Depreciation

General capital assets are those assets not specifically related to activities reported in the proprietary funds. The capital assets purchased or constructed by a governmental fund are recorded as expenditures in the fund at the time the related purchases are made. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

Capital assets are defined by the government as land, buildings, capital improvements, machinery and equipment, software and other improvements with an original cost of \$5,500 or more each and an estimated useful life of more than one year; and all vehicles, artwork, transportation and utility infrastructure, regardless of their initial cost. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

Per GASB 34, in 2007 the City capitalized retro-active "infrastructure" owned prior to 2003, such as roads, bridges, curbs and gutters, streets and sidewalks, bridges, and lighting systems.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Contributed assets are reported at donor cost or appraised value at the date of acquisition. The donor cost or appraised value of contributed fixed assets is included in contributed capital.

Land, construction in progress, and works of art are not depreciated. Property, plant, and equipment of the city are depreciated using the straight line method over the estimated useful lives as follows:

Asset Class	Estimated Service Life		
Buildings	30-50 years		
Plant in Service	30-40 years		
Improvements Other Than Buildings and Infrastructure	20-50 years		
Equipment	5-20 years		

The equipment replacement fund contains resources held for future equipment purchases.

Additional information on capital assets is provided in *Note* 7.

8. Compensated Absences

Eligible employees accumulate 12 to 28 days of vacation for each anniversary year, depending upon the employee's length of service, but they do not accumulate more than two-year's vacation. All outstanding vacation leave is payable upon resignation, retirement, or death. In accordance with NCGA Statement 4, the City accrues vacation pay. Vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements.

In 1985, the City required all departments to record compensatory time in the payroll system as part of the Fair Labor Standards Act implementation.

The City accrues the maximum dollar amount payable, when incurred, in the government-wide and proprietary fund financial statements.

Sick leave accumulates at the rate of 8 to 12 days per year for employees. The maximum number of sick hours employees are allowed to accrue is 1,280 hours. However, starting in 1994, some contracts allow employees to convert a portion of unused sick leave earned in a calendar year to pay or vacation.

9. Long-Term Debt

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Prior to 2008, bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bonds issued after January 01, 2008 recognize issuance costs, premiums, and discounts in entirety, in the year of issue.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Additional information on long-term debt is provided in Note 13.

10. Unearned revenue

Unearned revenue is a liability for resources obtained, that does not qualify for recognition as a revenue, and therefore are not yet considered to be available. Unearned revenues presented in this manner on the accompanying financial statements are an interlocal cooperation agreement between King County and the City for construction of a park-and-ride facility in the capital projects fund, premiums collected in advance of insurance coverage in our self-insurance fund, and various deposits.

11. Deferred inflows

Deferred inflows are used to offset an increase in receivables due to outstanding special assessment receivables.

12. Restricted liabilities

Restricted liabilities include police seized deposits; a portion may be forfeited to the City but the amount is unknown as of December 31, 2013.

13. Fund Balances

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned. Because circumstances differ among governments, not every government

or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints:

Nonspendable Fund Balance. The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact

Restricted Fund Balance. The portion of fund balance that is constrained to being used for a specific purpose by external parties (such as grantors, bondholders and higher levels of government), constitutional provisions, or enabling legislation.

Committed Fund Balance. The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, City Council. The constraint may be removed or changed only through formal action of the same highest level of decision-making authority.

Assigned Fund Balance. The portion of fund balance that is constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent can be expressed by the City Council or by an official or body to which the City Council delegates the authority. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

City reserve policy states that the general fund (not including special revenue funds) will have a minimum reserve of eight percent of budgeted expenses to maintain operations.

Unassigned Fund Balance. The residual portion of fund balance that does not meet any of the criteria described above.

If more than one classification of fund balance is available for use when an expenditure is incurred, the City would typically use the most restrictive classification first.

14. Revenues, Expenditures and Expenses

Program Revenues. Amounts reported as program revenues include: Charges to customers or applicants for goods, services, or privileges provided; operating grants and contributions; and capital grants and contributions, including special assessments.

General Revenues. In governmental funds amounts reported as general revenues include taxes, interest and investment earnings. In the governmental funds' statements debt proceeds are shown as other financing sources.

Transfers. Permanent reallocation of resources between funds of the reporting entity is classified as interfund transfers. For purposes of the government-wide statements all interfund transfers between individual governmental funds have been eliminated.

Expenditures/Expenses. Expenses in the governmental funds are reported by function or as interest on long-term debt. In the governmental funds' statements debt issue costs are shown as other financing use.

15. Operating and Non-Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the government's utility funds and internal service funds are charges to customers for sales and services, vehicle replacement, and insurance. The government also recognizes as operating revenue the portion of utility connection fees intended to recover the cost of connecting new customers to the water and sewer system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses,

taxes, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

NOTE 2: FUND BALANCES

The specific purposes for each fund balance classification on the balance sheet are detailed in the table below for the year ended December 31, 2013 (in thousands):

	General Fund		1 3				Governmental		Governmental		Gove	Total rnmental Funds
Nonspendable:												
Inventory	\$	369	\$,	\$		\$	369				
Restricted:												
Debt service		-		-		602		602				
Capital		-		11,828		~		11,828				
Tourism		108		-		-		108				
Public Safety		21		-		-		21				
Total restricted		129		11,828	602		602			12,559		
Committed:												
Debt service		-		-		977		977				
Art programs		267		~		~		267				
Total committed		267		-		977		1,244				
Assigned:												
Capital projects		78		2,163		~		2,241				
Debt service		-		~		298		298				
Cemetery maintenance		365		~		~		365				
Communications		899		~		~		899				
Resource conservation		-		~		~		-				
Reserves		2,868		~		~		2,868				
Subsequent year's expenditures		566		1,394		~		1,960				
Total assigned		4,776		3,557		298		8,631				
Unassigned:		8,234		-				8,234				
Total fund balances	\$	13,775	\$	15,385	\$	1,877	\$	31,037				

NOTE 3: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

There have been no material violations of finance-related legal or contractual provisions.

NOTE 4: SUPPLEMENTAL APPROPRIATIONS

The City Council annually adopts a budget by Ordinance establishing appropriations for City funds, and during the year, may authorize supplemental appropriations. Amounts shown in the accompanying financial statements represent the original budgeted amounts plus all supplemental appropriations.

Amounts presented here are for the year ended December 31, 2013 (in thousands):

	Origi	nal Budget	Final Budget			
			 opriations			
General Fund ²	\$	50,077	\$ 501	\$	50,578	
Capital Projects Fund ³		18,930	1,152		20,082	
Debt Service Funds						
Voted G.O. debt		2,226	-		2,226	
Non-wted G.O. debt		2,306	-		2,306	
L.I.D. debt service		431	~		431	
L.I.D. guaranty		993	-		993	
Arbitrage Rebate		63	 		63	
Total	\$	75,026	\$ 1,653	\$	76,679	

NOTE 5: DEPOSITS AND INVESTMENTS

DEPOSITS WITH FINANCIAL INSTITUTIONS

Cash and investments as of December 31, 2013 consist of the following (in thousands):

Deposits with financial institutions	\$ 21,438
Investments	 33,845
Total cash and investments	\$ 55,284

²The General Fund includes the following budgetary funds as adopted in the budget; general fund, special revenue Street fund, special revenue cemetery fund, special revenue municipal art fund, special revenue resource conservation fund, special revenue cable TV fund, special revenue lodging tax fund.

³ The Capital Projects Fund includes the following budgetary funds as adopted in the budget; capital improvements fund, mitigation fund, Newport Way improvement fund, street improvement fund, ITS traffic system fund, Highlands park facilities fund, LID #23 construction fund, LID #24 construction fund, transit center fire station #72, 2006 park bond fund.

	Governmental Business-type			
	Activities Activities		Total	
Cash and investments	\$	38,568	\$ 16,695	\$ 55,263
Restricted cash and investments		21	 	21
	\$	38,589	\$ 16,695	\$ 55,284

Custodial Credit Risk. Custodial credit risk is the risk associated with the failure of a depository financial institution. In the event of a depository financial institution's failure, it is the risk that the City would not be able to recover its deposits that are in the possession of outside parties.

At December 31, 2013, the City's cash deposits had a carrying balance of \$22.8 million and a bank balance of \$22.6 million. The Federal Deposit Insurance Corporation (FDIC) covers the City's insured deposits and the Washington Public Deposit Protection Commission (PDPC) provides collateral protection. State law restricts deposit of funds in financial institutions physically located in Washington unless otherwise expressly permitted by statute and authorized by the PDPC.

INVESTMENTS

Investment management responsibility is delegated to the Finance Director; primary objectives of the City investment activities are safety, liquidity, and return on investment. Allowable investments include; certificate deposits with qualified public depositories, United States government obligations, other government obligations, banker's acceptances, and the State of Washington Local Governmental Investment Pool (State of Washington LGIP).

As of December 31, 2013, the City had the following investments (in thousands):

			Maturity									
		Le	Less than 1-5 6-10		1-5		-10	Mo	re than			
Investment Type	Fair Value	1 Year			Years	Years		ears 10		Rating		
U.S. agency fixed income	16,770	\$	-		16,770	\$	-	\$	-	AA+		
Municipal bond	2,120		~		2,120		-		-	AA+		
State of Washington LGIP	12,638		12,638		~		-		-	Unrated		
Installment note	2,317		~		~		-		2,317	Unrated		
	\$ 33,845	\$	12,638	\$	18,890	\$	-	\$	2,317			

Credit Risk. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

The credit risk of the State of Washington LGIP is limited to obligations of the U.S. government, government sponsored enterprises, or insured demand deposit accounts and certificates of deposit.

Concentration of Credit Risk. Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The following table displays the City's investments in any one issuer (other than the State of Washington LGIP) that represents 5% or more of the total portfolio as of December 31, 2013 (in thousands):

Issuer	Investment Type	Fair	r Value
Federal Home Loan Mortgage Corporation	Fixed Income Agency Coupon	\$	5,013
Federal National Mortgage Association	Fixed Income Agency Coupon		7,794
Federal Farm Credit Banks Funding Corporation	Fixed Income Agency Coupon		2,999
State of Washington	Fixed Income Agency Coupon		2,120
City of Issaquah	Installment Note		2,317
Federal Home Loan Banks	Fixed Income Agency Coupon		964

NOTE 6: RECEIVABLES

The City had the following receivable balances at December 31, 2013 (in thousands):

	Gover	nmental	Business-type		
	Ac	Activities Activities		 Total	
Taxes	\$	4,305	\$	-	\$ 4,305
Customer accounts		-		2,238	2,238
Special assessments					
Current		366		~	366
Delinquent		314		~	314
Non-current		2,528		~	2,528
Other		1,157	-		1,157
	\$	8,670	\$	2,238	\$ 10,908

PROPERTY TAXES

The King County Treasurer acts as agent to collect property tax levied in the County for all taxing authorities. Collections are distributed after the end of the month.

PROPERTY TAX CALE NDAR						
January 1 Taxes are levied and become						
	enforcable lien against properties.					
February 14	Tax bills are mailed.					
April 30 First of two equal installment						
	payments is due.					
May 31	Assessed value of property is					
	established for next year's leavy at					
	100% of market value.					
Otober 31	Second installment is due.					

During the year, property tax revenues are recognized when cash is collected. At year-end, property tax revenues are recognized for collections to be distributed by the County treasurer in January. No allowance for uncollectible taxes is established because delinquent taxes are considered fully collectible.

Under State law, the City may levy up to \$3.375 per \$1,000 of assessed valuation for general governmental services, subject to two limitations:

- 1. Chapter 84.55 of the State RCW as amended most recently by Initiative No. 747 (which was passed by voters on November 6, 2001), limits the total dollar amount of regular property taxes levied by the City to the amount of such taxes levied in the three most recent years multiplied by a limit factor, plus an adjustment to account for taxes on new construction, improvements and State-assessed property at the previous year's rate. As amended by Initiative No. 747, the limit factor is the lesser of 101% or 100% plus the percent change in the Implicit Price Deflator, unless a greater amount is approved by a simple majority of the voters; and
- 2. The Washington State Constitution limits the total regular property taxes to 1% of assessed valuation, or \$10 per \$1,000 of assessed value. If the combined taxes of all districts exceed this amount, each levy is proportionately reduced until the total is at or below the 1% limit.

Special levies approved by the voters are not subject to the above limitations.

The City's regular levy for 2013 was \$1.22963 per \$1,000 of assessed valuation of \$5,755,559,143 for a total regular levy of \$7,076,973. Additionally, special levies for voter-approved General Obligation Bonds were \$0.25294 per \$1,000 for an excess levy of \$1,448,000.

NOTE 7: CAPITAL ASSETS

Minor gains or losses occasionally occur on disposal of capital assets. When such minor gains or losses occur, the City reports them as miscellaneous revenues or expenditures.

Governmental activities capital asset activity for the year ended December 31, 2013, was as follows (in thousands):

	Be	ginning					F	Ending
	Balance							alance
	01/	01/2013	In	creases	ses Decreases		_12/	31/2013
Governmental activities:								
Capital assets, not being depreciated:								
Land	\$	302,988	\$	5,079	\$	(165)	\$	307,902
Art		264		-		-		264
Construction in progress		2,462		1,725		(2,329)		1,858
Total capital assets, not being depreciated		305,714		6,804		(2,494)		310,024
Capital assets, being depreciated/amortized:								
Buildings		42,747		57		(50)		42,754
Improvements other than buildings		16,023		1,827		(671)		17,179
Infrastructure		242,848		2,359		(1,464)		243,743
Intangible property		1,746		197		-		1,943
Machinery and equipment		15,189		462		(215)		15,436
Total capital assets, being depreciated		318,553		4,902		(2,400)		321,055
Less accumulated depreciation/amortization for:								
Buildings		(11,308)		(935)		25		(12,218)
Improvements other than buildings		(2,722)		(332)		445		(2,609)
Infrastructure		(99,700)		(6,279)		138		(105,841)
Intangible property		(604)		(210)		-		(814)
Machinery and equipment		(8,567)		(974)		192		(9,349)
Total accumulated depreciation		(122,901)		(8,730)		800		(130,831)
Total capital assets, being depreciated, net		195,652		(3,828)		(1,600)		190,224
Governmental activities capital assets, net	\$	501,366	\$	2,976	\$	(4,094)	\$	500,248

Depreciation expense was charged to functions of the primary government as follows (in thousands):

Governmental activities:	
General government	\$ 308
Public safety	807
Utilities	13
Transportation	7,089
Natural & economic environment	12
Culture & recreation	501
Total depreciation expense	\$ 8,730

Business-type activities capital asset activity for the year ended December 31, 2013, was as follows (in thousands):

	Beginni Balanc 01/01/20	e	Increa	ıses	Dec	ereases	В	inding alance 31/2013
Business-type activities:								
Capital assets, not being depreciated:								
Land	\$ 15,	517	\$.020	\$		\$	16,537
Construction in progress	,	995	Ψ	536	Ψ	(787)	Ψ	744
Total capital assets, not being depreciated	16,5		1	556		(787)		17,281
Total capital assets, not being depicerated			1	,,,,,,,		(101)		17,201
Capital assets, being depreciated:								
Buildings	9,	321		152		~		9,473
Plant in service	125,	577	3	,412		(497)		128,492
Intangible property		60		303		-		363
Machinery & equipment	8	360		-		~		860
Total capital assets, being depreciated	135,	818	3	3,867		(497)		139,188
Less accumulated depreciation for:								
Buildings	(1,	581)		(186)		-		(1,767)
Plant in service	(38,5	(43)	(3	3,697)		140		(42,100)
Intangible property	,	(19)	•	(6)		-		(25)
Machinery & equipment	(5	523)		(27)		~		(550)
Total accumulated depreciation	(40,0	566)	(2	3,916)		140		(44,442)
Total capital assets, being depreciated, net	95,1	152		(49)		(357)		94,746
Business-type capital assets, net	\$ 111,6	564	\$ 1	,507	\$	(1,144)	\$	112,027

Depreciation expense was charged to Business-type functions based on their usage of the assets as follows (in thousands):

Water	\$ 1,630
Sewer	711
Stormwater	1,575
Total depreciation expense	\$ 3,916

NOTE 8: PENSION PLANS

Substantially all City of Issaquah full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing multiple-employer public employee defined benefit retirement plans.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to:

Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380; or it may be downloaded from the DRS website at www.drs.wa.gov.

The following disclosures are made pursuant to the GASB Statement 27, Accounting for Pensions by State and Local Government Employers and the GASB Statement 50, Pension Disclosures, an Amendment of GASB Statements No. 25 and No. 27.

Public Employees' Retirement System (PERS) Plans 1, 2, and 3

Plan Description

The Legislature established PERS in 1947. Membership in the system includes: elected officials; state employees; employees of the Supreme, Appeals, and Superior courts; employees of legislative committees; community and technical colleges, college and university employees not participating in higher education retirement programs; employees of district and municipal courts; and employees of local governments. Approximately 50 percent of PERS salaries are accounted for by state employment. PERS retirement benefit provisions are established in Chapters 41.34 and 41.40 RCW and may be amended only by the State Legislature.

PERS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component.

PERS members who joined the system by September 30, 1977 are Plan 1 members. Those who joined on or after October 1, 1977 and by either, February 28, 2002 for state and higher education employees, or August 31, 2002 for local government employees, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. PERS members joining the system on or after March 1, 2002 for state and higher education employees, or September 1, 2002 for local government employees have the irrevocable option of choosing membership in either PERS Plan 2 or Plan 3. The option must be exercised within 90 days of employment. Employees who fail to choose within 90 days default to Plan 3. Notwithstanding, PERS Plan 2 and Plan 3 members may opt out of plan membership if terminally ill, with less than five years to live.

PERS is comprised of and reported as three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

PERS Plan 1 and Plan 2 retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the PERS Plan 1 and Plan 2 defined benefit plans accrue interest at a rate specified by the Director of DRS. During DRS' Fiscal Year 2013, the rate was five and one-half percent compounded quarterly. Members in PERS Plan 1 and Plan 2 can elect to withdraw total employee contributions and interest thereon upon separation from PERS-covered employment.

PERS Plan 1 members are vested after the completion of five years of eligible service.

PERS Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is 2 percent of the average final compensation (AFC) per year of service, but the benefit may not exceed 60 percent of the AFC. The AFC is the monthly average of the 24 consecutive highest-paid service credit months.

The monthly benefit is subject to a minimum for retirees who have 25 years of service and have been retired 20 years, or who have 20 years of service and have been retired 25 years. If a survivor option is chosen, the benefit is reduced. Plan 1 members retiring from inactive status prior to the age of 65 may also receive actuarially reduced benefits. Plan 1 members may elect to receive an optional COLA that provides an automatic annual adjustment based on the Consumer Price Index. The adjustment is capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 1 provides duty and non-duty disability benefits. Duty disability retirement benefits for disablement prior to the age of 60 consist of a temporary life annuity. The benefit amount is \$350 a month, or two-thirds of the monthly AFC, whichever is less. The benefit is reduced by any workers' compensation benefit and is payable as long as the member remains disabled or until the member attains the age of 60, at which time the benefit is converted to the member's service retirement amount. A member with five years of covered employment is eligible for non-duty disability retirement. Prior to the age of 55, the benefit amount is 2 percent of the AFC for each year of service reduced by 2 percent for each year that the member's age is less than 55. The total benefit is limited to 60 percent of the AFC and is actuarially reduced to reflect the choice of a survivor option. Plan 1 members may elect to receive an optional COLA amount (based on the Consumer Price Index), capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 1 members can receive credit for military service while actively serving in the military if such credit makes them eligible to retire. Members can also purchase up to 24 months of service credit lost because of an onthe-job injury.

The survivor of a PERS Plan 1 member who dies after having earned ten years of service credit has the option, upon the member's death, of either a monthly survivor benefit or the lump sum of contributions plus interest.

PERS Plan 2 members are vested after the completion of five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is 2 percent of the AFC per year of service. The AFC is the monthly average of the 60 consecutive highest-paid service months. There is no cap on years of service credit; and a cost-of-living allowance is granted (based on the Consumer Price Index), capped at 3 percent annually.

PERS Plan 2 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by an early retirement factor (ERF) that varies according to age, for each year before age 65.

PERS Plan 2 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by 3 percent for each year before age 65; or.
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-towork rules.

PERS Plan 2 retirement benefits are also actuarially reduced to reflect the choice, if made, of a survivor option. The surviving spouse or eligible child(ren) of a PERS Plan 2 member who dies after having earned ten years of service credit has the option of either a monthly benefit or a lump sum payment of the member's contributions plus interest.

PERS Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component and member contributions finance a defined contribution component. As established by Chapter 41.34 RCW, employee contribution rates to the defined contribution component range from 5 percent to 15 percent of salaries, based on member choice. There are currently no requirements for employer contributions to the defined contribution component of PERS Plan 3.

PERS Plan 3 defined contribution retirement benefits are dependent upon the results of investment activities. Members may elect to self-direct the investment of their contributions. Any expenses incurred in conjunction with self-directed investments are paid by members. Absent a member's self-direction, PERS Plan 3 investments are made in the same portfolio as that of the PERS 2/3 defined benefit plan.

For DRS' fiscal year 2013, PERS Plan 3 employee contributions were \$95.2 million, and plan refunds paid out were \$66.2 million.

The defined benefit portion of PERS Plan 3 provides members a monthly benefit that is 1 percent of the AFC per year of service. The AFC is the monthly average of the 60 consecutive highest-paid service months. There is no cap on years of service credit, and Plan 3 provides the same cost-of-living allowance as Plan 2.

Effective June 7, 2006, PERS Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service, if twelve months of that service are earned after age 44; or after five service credit years earned in PERS Plan 2 by June 1, 2003. Plan 3 members are immediately vested in the defined contribution portion of their plan.

Vested Plan 3 members are eligible for normal retirement at age 65, or they may retire early with the following conditions and benefits:

If they have at least ten service credit years and are 55 years old, the benefit is reduced by an ERF that varies with age, for each year before age 65.

If they have 30 service credit years and are at least 55 years old, they have the choice of a benefit that is reduced by 3 percent for each year before age 65; or a benefit with a smaller (or no) reduction factor (depending on age) that imposes stricter return-to-work rules.

PERS Plan 3 benefit retirement benefits are also actuarially reduced to reflect the choice, if made, of a survivor option.

PERS Plan 2 and Plan 3 provide disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 monthly benefit amount is 2 percent of the AFC per year of service. For Plan 3, the monthly benefit amount is 1 percent of the AFC per year of service. These disability benefit amounts are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option. There is no cap on years of service credit, and a cost-of-living allowance is granted (based on the Consumer Price Index) capped at 3 percent annually.

PERS Plan 2 and Plan 3 members may have up to ten years of interruptive military service credit; five years at no cost and five years that may be purchased by paying the required contributions.

PERS Plan 2 and Plan 3 members who become totally incapacitated for continued employment while serving the uniformed services, or a surviving spouse or eligible child(ren), may request interruptive military service credit.

PERS Plan 2 and Plan 3 members can purchase up to 24 months of service credit lost because of an on-the-job injury.

PERS members may also purchase up to five years of additional service credit once eligible for retirement. This credit can only be purchased at the time of retirement and can be used only to provide the member with a monthly annuity that is paid in addition to the member's retirement benefit.

Beneficiaries of a PERS Plan 2 or Plan 3 member with ten years of service who is killed in the course of employment receive retirement benefits without actuarial reduction. This provision applies to any member killed in the course of employment, on or after June 10, 2004, if found eligible by the Director of the Department of Labor and Industries.

A one-time duty-related death benefit is provided to the estate (or duly designated nominee) of a PERS member who dies in the line of service as a result of injuries sustained in the course of employment, or if the death resulted from an occupational disease or infection that arose naturally and proximately out of the member's covered employment, if found eligible by the Department of Labor and Industries.

From January 1, 2007 through December 31, 2007, judicial members of PERS were given the choice to elect participation in the Judicial Benefit Multiplier (JBM) Program enacted in 2006. Justices and judges in PERS Plan 1 and Plan 2 were able to make an irrevocable election to pay increased contributions that would fund a retirement benefit with a 3.5 percent multiplier. The benefit would be capped at 75 percent of AFC. Judges in PERS Plan 3 could elect a 1.6 percent of pay per year of service benefit, capped at 37.5 percent of AFC.

Members who chose to participate would: accrue service credit at the higher multiplier beginning with the date of their election; be subject to the benefit cap of 75 percent of AFC; stop contributing to the Judicial Retirement Account (JRA); pay higher contributions; and be given the option to increase the multiplier on past judicial service. Members who did not choose to participate would: continue to accrue service credit at the regular multiplier; not be subject to a benefit cap; continue to participate in JRA, if applicable; continue to pay contributions at the regular PERS rate; and never be a participant in the JBM Program.

Newly elected or appointed justices and judges who chose to become PERS members on or after January 1, 2007, or who had not previously opted into PERS membership, were required to participate in the JBM Program. Members required into the JBM program would: return to prior PERS Plan if membership had previously been established; be mandated into Plan 2 and not have a Plan 3 transfer choice, if a new PERS member; accrue the higher multiplier for all judicial service; not contribute to JRA; and not have the option to increase the multiplier for past judicial service.

There are 1,184 participating employers in PERS. Membership in PERS consisted of the following as of the latest actuarial valuation date for the plans of June 30, 2012:

Retirees and beneficiaries receiving benefits	82,242
Terminated plan members entitled to but not yet receiving benefits	30,515
Active plan members	106,317
Active plan members non-vested	44,273
Total	263,347

Funding Policy

Each biennium, the state Pension Funding Council adopts PERS Plan 1 employer contribution rates, PERS Plan 2 employer and employee contribution rates, and PERS Plan 3 employer contribution rates. Employee contribution rates for Plan 1 are established by statute at 6 percent for state agencies and local government unit employees, and at 7.5 percent for state government elected officials. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. Under PERS Plan 3, employer contributions finance the defined benefit portion of the plan and member contributions finance the defined contribution portion. The Plan 3 employee contribution rates range from 5 percent to 15 percent, based on member choice. Two of the options are graduated rates dependent on the employee's age.

As a result of the implementation of the Judicial Benefit Multiplier Program in January 2007, a second tier of employer and employee rates was developed to fund, along with investment earnings, the increased retirement benefits of those justices and judges that participate in the program.

The methods used to determine the contribution requirements are established under state statute in accordance with Chapters 41.40 and 41.45 RCW.

The required contribution rates expressed as a percentage of current-year covered payroll, as of December 31, 2013, are as follows (Members Not Participating in JBM):

	PERS Plan 1	PERS Plan 2	PERS Plan 3 ⁵
Employer ⁴	9.21%	9.21%	9.21%
Employee	6.00%	4.92%	5 - 15% ⁶

Both the City and the employees made the required contributions. The City's required contributions for the years ended December 31 were as follows:

	PERS Plan 1	PERS Plan 2	PERS Plan 3
2013	\$10,777	\$1,095,150	\$155,859
2012	10,593	920,140	118,821
2011	8,983	831,893	111,404

Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF) Plans 1 and 2

Plan Description

LEOFF was established in 1970 by the Legislature. Membership includes all full-time, fully compensated, local law enforcement commissioned officers, firefighters and, as of July 24, 2005, emergency medical technicians. LEOFF membership is comprised primarily of non-state employees, with Department of Fish and Wildlife enforcement officers, who were first included prospectively effective July 27, 2003, being an exception. LEOFF retirement benefit provisions are established in Chapter 41.26 RCW and may be amended only by the State Legislature.

LEOFF is a cost-sharing multiple-employer retirement system comprised of two separate defined benefit plans. LEOFF members who joined the system by September 30, 1977 are Plan 1 members. Those who joined on or after October 1, 1977 are Plan 2 members.

Effective July 1, 2003, the LEOFF Plan 2 Retirement Board was established by Initiative 790 to provide governance of LEOFF Plan 2. The Board's duties include adopting contribution rates and recommending policy changes to the Legislature.

LEOFF retirement benefits are financed from a combination of investment earnings, employer and employee contributions, and a special funding situation in which the state pays through state legislative appropriations. Employee contributions to the LEOFF Plan 1 and Plan 2 defined benefit plans accrue interest at a rate specified by the Director of DRS. During DRS' fiscal year 2013, the rate was five and one-half percent compounded quarterly. Members in LEOFF Plan 1 and Plan 2 can elect to withdraw total employee contributions and interest earnings upon separation from LEOFF-covered employment.

LEOFF Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement with five years of service at the age of 50.

The benefit per year of service calculated as a percent of final average salary (FAS) is as follows:

⁴ The employer rates include the employer administration expense fee currently at 0.18%.

⁵ Plan 3 defined benefit portion only.

⁶ Variable from 5% to 15% maximum based on rate selected by the PERS 3 member

Term of Service	Percent of Final Average Salary
20+ years	2.00%
10 - 20 years	1.50%
5 - 10 years	1.00%

The FAS is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the highest consecutive 24 months' salary within the last 10 years of service. A cost-of-living allowance is granted (based on the Consumer Price Index).

LEOFF Plan 1 provides death and disability benefits. Death benefits for survivors of Plan 1 members on active duty consist of the following: (1) If eligible spouse, 50 percent of the FAS, plus 5 percent of FAS for each eligible surviving child, with a limitation on the combined benefit of 60 percent of the FAS; or (2) If no eligible spouse, eligible children receive 30 percent of FAS for the first child plus 10 percent for each additional child, subject to a 60 percent limitation of FAS, divided equally.

A one-time duty-related death benefit is provided to the estate (or duly designated nominee) of a LEOFF Plan 1 member who dies as a result of injuries or illness sustained in the course of employment, or if the death resulted from an occupational disease or infection that arose naturally and proximately out of the member's covered employment, if found eligible by the Department of Labor and Industries.

The LEOFF Plan 1 disability allowance is 50 percent of the FAS plus 5 percent for each child up to a maximum of 60 percent. Upon recovery from disability before the age of 50, a member is restored to service with full credit for service while disabled. Upon recovery after the age of 50, the benefit continues as the greater of the member's disability benefit or service retirement benefit.

LEOFF Plan 1 members may purchase up to five years of additional service credit once eligible for retirement. This credit can only be purchased at the time of retirement and can be used only to provide the member with a monthly annuity that is paid in addition to the member's benefit.

LEOFF Plan 2 members are vested after the completion of five years of eligible service.

Plan 2 members are eligible for retirement at the age of 53 with five years of service, or at age 50 with 20 years of service. Plan 2 members receive a benefit of 2 percent of the FAS per year of service (the FAS is based on the highest consecutive 60 months), actuarially reduced to reflect the choice of a survivor option. Members who retire prior to the age of 53 receive reduced benefits. If the member has at least 20 years of service and is age 50, the reduction is 3 percent for each year prior to age 53. Otherwise, the benefits are actuarially reduced for each year prior to age 53. A cost-of-living allowance is granted (based on the Consumer Price Index), capped at 3 percent annually.

LEOFF Plan 2 provides disability benefits. There is no minimum amount of service credit required for eligibility. The Plan 2 benefit amount is 2 percent of the FAS for each year of service. Benefits are reduced to reflect the choice of survivor option and for each year that the member's age is less than 53, unless the disability is duty-related. If the member has at least 20 years of service and is age 50, the reduction is 3 percent for each year prior to age 53.

A disability benefit equal to 70 percent of their FAS, subject to offsets for workers' compensation and Social Security disability benefits received, is also available to those LEOFF Plan 2 members who are catastrophically disabled in the line of duty and incapable of future substantial gainful employment in any capacity. Effective June 2010, benefits to LEOFF Plan 2 members who are catastrophically disabled include payment of eligible health care insurance premiums.

Members of LEOFF Plan 2 who leave service because of a line of duty disability are allowed to withdraw 150 percent of accumulated member contributions. This withdrawal benefit is not subject to federal income tax. Alternatively, members of LEOFF Plan 2 who leave service because of a line of duty disability may be eligible to receive a retirement benefit of at least 10 percent of FAS and 2 percent per year of service beyond five years. The first 10 percent of the FAS is not subject to federal income tax.

LEOFF Plan 2 retirees may return to work in an eligible position covered by another retirement system, choose membership in that system and suspend their pension benefits, or not choose membership and continue receiving pension benefits without interruption.

LEOFF Plan 2 members who apply for retirement may purchase up to five years of additional service credit. The cost of this credit is the actuarial equivalent of the resulting increase in the member's benefit.

LEOFF Plan 2 members can receive service credit for military service that interrupts employment. Additionally, LEOFF Plan 2 members who become totally incapacitated for continued employment while serving in the uniformed services, or a surviving spouse or eligible child(ren), may request interruptive military service credit.

LEOFF Plan 2 members may also purchase up to 24 consecutive months of service credit for each period of temporary duty disability.

Beneficiaries of a LEOFF Plan 2 member who is killed in the course of employment receive retirement benefits without actuarial reduction, if found eligible by the Director of the Department of Labor and Industries. Benefits to eligible surviving spouses and dependent children of LEOFF Plan 2 members killed in the course of employment include the payment of on-going health care insurance premiums paid to the Washington state Health Care Authority.

A one-time duty-related death benefit is provided to the estate (or duly designated nominee) of a LEOFF Plan 2 member who dies as a result of injuries or illness sustained in the course of employment, or if the death resulted from an occupational disease or infection that arose naturally and proximately out of the member's covered employment, if found eligible by the Department of Labor and Industries.

Legislation passed in 2009 provides to the Washington-state-registered domestic partners of LEOFF Plan 2 members the same treatment as married spouses, to the extent that the treatment is not in conflict with federal laws.

There are 373 participating employers in LEOFF. Membership in LEOFF consisted of the following as of the latest actuarial valuation date for the plans of June 30, 2012:

Retirees and beneficiaries receiving benefits	10,189
Terminated plan members entitled to but not yet receiving benefits	689
Active plan members vested	14,273
Active plan members non-vested	2,633
Total	27,784

Funding Policy

Employer and employee contribution rates are developed by the Office of the State Actuary to fully fund the plans. Starting on July 1, 2000, Plan 1 employers and employees contribute zero percent as long as the plan remains fully funded. Plan 2 employers and employees are required to pay at the level adopted by the LEOFF Plan 2 Retirement Board.

The Legislature, by means of a special funding arrangement, appropriates money from the state General Fund to supplement the current service liability and fund the prior service costs of Plan 2 in accordance with the recommendations of the Pension Funding Council and the LEOFF Plan 2 Retirement Board. However, this special funding situation is not mandated by the state constitution and this funding requirement could be returned to the employers by a change of statute. For DRS' fiscal year 2013, the state contributed \$52.8 million to LEOFF Plan 2.

The methods used to determine the contribution requirements are established under state statute in accordance with Chapters 41.26 and 41.45 RCW.

The required contribution rates expressed as a percentage of current-year covered payroll, as of December 31, 2013, are as follows:

	LEOFF Plan 1	LEOFF Plan 2
$Employer^7$	0.18%	5.23%
E mployee	0.00%	8.41%
State	N/A	3.36%

Both the City and the employees made the required contributions. The City's required contributions for the years ended December 31 were as follows:

	LEOF	F Plan 1	LEOFF Plan 2
2013	\$	-	\$177,721
2012		-	169,570
2011		-	162,356

Public Safety Employees' Retirement System (PSERS) Plan 2

Plan Description

PSERS was created by the 2004 Legislature and became effective July 1, 2006. PSERS retirement benefit provisions have been established by Chapter 41.37 RCW and may be amended only by the State Legislature.

PSERS is a cost-sharing multiple-employer retirement system comprised of a single defined benefit plan, PSERS Plan 2.

PSERS membership includes:

- Full-time employees hired by a covered employer before July 1, 2006, who met at least one of the PSERS eligibility criteria and elected membership during the period of July 1, 2006 to September 30, 2006; and
- Full-time employees, hired on or after July 1, 2006 by a covered employer, that meet at least one of the PSERS eligibility criteria.

A covered employer is one that participates in PSERS. Covered employers include the following:

- State of Washington agencies: Department of Corrections, Department of Natural Resources, Gambling Commission, Liquor Control Board, Parks and Recreation Commission, and Washington State Patrol;
- Washington State counties;
- Washington State cities except for Seattle, Tacoma and Spokane; and
- Correctional entities formed by PSERS employers under the Interlocal Cooperation Act.

To be eligible for PSERS, an employee must work on a full-time basis and:

- Have completed a certified criminal justice training course with authority to arrest, conduct criminal investigations, enforce the criminal laws of Washington and carry a firearm as part of the job; or
- Have primary responsibility to ensure the custody and security of incarcerated or probationary individuals;
 or

⁷ The employer rates include the employer administration expense fee currently at 0.18%.

- Function as a limited authority Washington peace officer, as defined in RCW 10.93.020; or
- Have primary responsibility to supervise eligible members who meet the above criteria.

PSERS retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to the plan accrue interest at a rate specified by the Director of DRS. During DRS' fiscal year 2013, the rate was five and one-half percent compounded quarterly. Members in PSERS Plan 2 can elect to withdraw total employee contributions and interest thereon upon separation from PSERS-covered employment.

PSERS Plan 2 members are vested after completing five years of eligible service.

PSERS members may retire with a monthly benefit of 2 percent of the average final compensation (AFC) at the age of 65 with five years of service, or at the age of 60 with at least 10 years of PSERS service credit, or at age 53 with 20 years of service. The AFC is the monthly average of the member's 60 consecutive highest-paid service credit months. There is no cap on years of service credit; and a cost-of-living allowance is granted (based on the Consumer Price Index), capped at 3 percent annually.

PSERS members who retire prior to the age of 60 receive reduced benefits. If retirement is at age 53 or older with at least 20 years of service, a 3 percent per year reduction for each year between the age at retirement and age 60 applies

PSERS Plan 2 provides disability benefits. There is no minimum amount of service credit required for eligibility. The monthly benefit is 2 percent of the AFC for each year of service. The AFC is based on the member's 60 consecutive highest creditable months of service. Benefits are actuarially reduced for each year that the member's age is less than 60 (with ten or more service credit years in PSERS), or less than 65 (with fewer than ten service credit years). There is no cap on years of service credit, and a cost-of-living allowance is granted (based on the Consumer Price Index), capped at 3 percent annually.

PSERS Plan 2 members can receive service credit for military service that interrupts employment. Additionally, PSERS members who become totally incapacitated for continued employment while serving in the uniformed services, or a surviving spouse or eligible child(ren), may request interruptive military service credit. PSERS members may also purchase up to 24 consecutive months of service credit for each period of temporary duty disability.

Beneficiaries of a PSERS Plan 2 member with ten years of service who is killed in the course of employment receive retirement benefits without actuarial reduction. This provision applies to any member killed in the course of employment, if found eligible by the Director of the Department of Labor and Industries.

A one-time duty-related death benefit is provided to the estate (or duly designated nominee) of a PSERS member who dies as a result of injuries or illness sustained in the course of employment, or if the death resulted from an occupational disease or infection that arose naturally and proximately out of the member's covered employment, if found eligible by the Department of Labor and Industries.

There are 76 participating employers in PSERS. Membership in PSERS consisted of the following as of the latest actuarial valuation date for the plan of June 30, 2012:

Retirees and beneficiaries receiving benefits	27
Terminated plan members entitled to but not yet receiving benefits	60
Active plan members	2,083
Active plan members non-vested	2,167
Total	4,337

Funding Policy

Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates. The employer and employee contribution rates for Plan 2 are developed by the Office of the State Actuary to fully fund

Plan 2. The methods used to determine the contribution requirements are established under state statute in accordance with Chapters 41.37 and 41.45 RCW.

The required contribution rates expressed as a percentage of current-year covered payroll, as of December 31, 2013, are as follows:

	PSERS Plan 2
$Employer^8$	10.54%
Employee	6.36%

Both the City and the employees made the required contributions. The City's required contributions for the years ended December 31 were as follows:

	PSERS Plan 2
2013	\$49,588
2012	31,120
2011	20,198

NOTE: 9 OTHER PERSONNEL BENEFITS

DEFERRED COMPENSATION:

The City offers employees two deferred compensation plans in accordance with Internal Revenue Code Sections 457 and 401. These plans enable employees to defer a portion of their compensation until future years. The City matches a portion of the employees' contribution and that match vests over five years. The deferred compensation is available to employees upon termination, retirement, or certain unforeseeable emergencies and available to their beneficiaries upon the employee's death.

RETIREMENT HEALTH SAVINGS ACCOUNT (RHS)

All employees who leave the City with eligible sick leave receive a cash out to an ICMA Retirement Health Savings Account. This is an additional way to save for medical costs upon retirement. Employees are eligible to use this account at age 50. It is the employee's responsibility to comply with the regulations of the program

POST EMPLOYMENT BENEFITS:

In accordance with the Revised Code of Washington (RCW) 41.26, the City provides lifetime medical care for law enforcement officers employed prior to October 1, 1977. Under this requirement, most coverage for eligible retirees is provided for in the City's employee medical insurance programs. However, under authorization of the Disability Board, direct payment is also made for some retiree medical expenses not covered by standard benefit plan provisions. When members turn 65, they go to Medicare for first provider and the City reimburses the cost of Medicare. The retiree does not contribute towards the cost of his/her medical care.

The City provides costs on a pay-as-you-go basis and used the alternative measurement method permitted under GASB Statement No. 45 for the purpose of determining the actuarial accrued liability. The City has no active members and six inactive members who have left service. At the end of 2013 average ages were as follows: two members average age of 64, two members average age of 72 and two members average age of 79 years. Mortality rates were assumed to follow the LEOFF 1 mortality rates used in the June 2011, actuarial valuation reported issued

⁸ The employer rates include the employer administration expense fee currently at 0.18%.

by the Office of the State Actuary (OSA). Healthcare costs and trends were determined by Millman and used by OSA in the statewide LEOFF 1 medical study performed in 2013. The results were based on grouped data with four active groupings and four inactive groupings. The actuarial cost method used to determine the actuarial accrued liability was Projected Unit Credit. These assumptions are individually and collectively reasonable for the purposes of this valuation. Results:

Information based on estimates from the OSA assuming Medical Inflation of +or- 5% and Amortization Period of 10 years. The following table shows the components of the City's annual other post-employment benefits (OPEB) costs and Net OPEB obligation (in thousands):

	12/31/2011		12/3	12/31/2012		12/31/2013	
Determination of Annual Required Contribution							
Normal Cost	\$	~	\$	~	\$	~	
Amortization of Unfunded Actuarial Accrued Liability		160		152		136	
Annual Required Contribution		160		152		136	
Determination of Net OPEB Obligation							
Annual Required Contribution		160		152		136	
Adjustment to Annual Required Contribution		(11)		(16)		(17)	
Annual OPEB Cost		149		136		119	
Contributions Made		73		82		106	
Increase in Net OPEB Obligation		75		54		13	
Net OPEB Obligation - beginning		232		308		362	
Net OPEB Obligation - ending	\$	308	\$	362	\$	375	

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows (in thousands):

	Annual OPEB		Employer		Percentage of OPEB	Ne	t OPE B
Year		Cost	Cont	ribution	Cost Contributed	Obl	igation
2013	\$	119	\$	106	88.99%	\$	375
2012		136		82	60.24%		362
2011		149		73	49.26%		308

The required Schedule of Funding Progress, immediately following the Notes is provided to present multi-year trend information regarding the change in plan assets relative to the actuarial accrued liability for benefits.

NOTE 10: RISK MANAGEMENT

The City maintains internal service funds for operations related to unemployment, liability and property, and medical insurance programs. These programs are administered by the City, with claims being processed by independent claims administrators.

a. The City of Issaquah is a reimbursable employer with the Washington State Employment Security Department, therefore it is self-insured for unemployment. Claims are processed by the State and paid by the City. Below is an analysis of claims activity for the three years ended December 31, 2013;

	 2012		2013	
IBNR claims at beginning of year	\$ 2	\$	-	
Current year claims	37,537		27,849	
Claim payments IBNR claims at end of year	 (37,537)		(27,849)	

b. The City of Issaquah is a member of the Washington Cities Insurance Authority (WCIA).

Utilizing Chapter 48.62 RCW (self-insurance regulation) and Chapter 39.34 RCW (Interlocal Cooperation Act), nine cities originally formed WCIA on January 1, 1981. WCIA was created for the purpose of providing a pooling mechanism for jointly purchasing insurance, jointly self-insuring, and / or jointly contracting for risk management services. WCIA has a total of 162 Members.

New members initially contract for a three-year term, and thereafter automatically renew on an annual basis. A one-year withdrawal notice is required before membership can be terminated. Termination does not relieve a former member from its unresolved loss history incurred during membership.

Liability coverage is written on an occurrence basis, without deductibles. Coverage includes general, automobile, police, public officials' errors or omissions, stop gap, and employee benefits liability. Limits are \$4 million per occurrence self-insured layer, and \$16 million per occurrence in the re-insured excess layer. The excess layer is insured by the purchase of reinsurance and insurance and is subject to aggregate limits. Total limits are \$20 million per occurrence subject to aggregate sublimits in the excess layers. The Board of Directors determines the limits and terms of coverage annually.

Insurance coverage for property, automobile physical damage, fidelity, inland marine, and boiler and machinery are purchased on a group basis. Various deductibles apply by type of coverage. Property insurance and auto physical damage are self-funded from the members' deductible to \$750,000, for all perils other than flood and earthquake, and insured above that amount by the purchase of insurance.

In-house services include risk management consultation, loss control field services, claims and litigation administration, and loss analyses. WCIA contracts for the claims investigation consultants for personnel issues and land use problems, insurance brokerage, and lobbyist services.

WCIA is fully funded by its members, who make annual assessments on a prospectively rated basis, as determined by an outside, independent actuary. The assessment covers loss, loss adjustment, and administrative expenses. As outlined in the interlocal, WCIA retains the right to additionally assess the membership for any funding shortfall.

An investment committee, using investment brokers, produces additional revenue by investment of WCIA's assets in financial instruments which comply with all State guidelines.

A Board of Directors governs WCIA, which is comprised of one designated representative from each member. The Board elects an Executive Committee and appoints a Treasurer to provide general policy direction for the organization. The WCIA Executive Director reports to the Executive Committee and is responsible for conducting the day to day operations of WCIA.

Settlements did not exceed insurance coverage for the periods ended December 31, 2011 through December 31, 2013.

c. As of January 01, 2013 the City began offering self-insured medical programs to employees. During the first year of operations premiums were paid to an independent claims administrator and used to pay actual claims. At the end of the year an analysis was performed by the City and the claims administrator to determine overpayment of premiums. Below is an analysis of claims activity and the anticipated refund for the year ended December 31, 2013;

IBNR claims at beginning of year	\$ -
Current year claims	2,193
Claim payments	 (2,502)
IBNR claims at end of year	\$ (309)

NOTE II: LEASES AND OTHER CONTRACTUAL COMMITMENTS

The City had the following significant contractual obligations on construction projects at December 31, 2013 (in thousands):

Contracting Entity	Project Name		lance
Gray & Osborne, Inc	East Lake Sammamish Parkway Improvements		388
David Evans & Associates, Inc	Dogwood Bridge Improvements		185
RH2 Engineering, Inc	Water and Sewer System Evaluations		94
	Total Significant Contracts	\$	667

NOTE 12: INTERFUND ACTIVITY

INTERFUND TRANSFERS

Transfers are legally authorized transfers of resources from funds receiving the resources to the funds through which the resources are to be expended. Such transfers are classified as "Other Financing Sources or Uses."

The following provides the total interfund transfers for 2013 (in thousands):

Fund	Tra	nsfers In	Transfers Out	
General	\$	271	\$	59
Capital projects		-		2,373
Debt service		2,290		~
Water		193		160
Sewer		-		123
Stormwater		-		233
Unemployment insurance		54		~
Equipment replacement		140		~
	-			
Total	\$	2,948	\$	2,948

ADVANCES TO/FROM OTHER FUNDS

Advances to/from other funds for the year ended December 31, 2013, were as follows (in thousands):

	_	ginning dance	Add	itions	Dele	etions		nding dance	W	Oue ithin Year
Receivable:	<i>-</i>	1.720			<i>-</i>	472	<u></u>	1.107	Φ.	412
Equipment Replacement Fund	\$_	1,538	\$	-	\$	413	\$	1,125	\$	413
Total receivable	\$	1,538	\$	-	\$	413	\$	1,125	\$	413
Payable: Capital Projects Fund Storm water Fund	\$	338 1,200	\$	-	\$	113 300	\$	225 900	\$	113 300
Total payable	\$	1,538	\$	-	\$	413	\$	1,125	\$	413

The following further describes the advances to/from other funds outstanding as of December 31, 2013, (in thousands):

Amo	unt	of

L	oan	Purpose	From Fund	To Fund	Term
\$	900	Debt Called-in	Equipment Replacement	Stormwater	12/31/2016
	225	SR-900 Regional Trail	Equipment Replacement	Capital Project	12/31/2015

NOTE 13: LONG-TERM DEBT

General obligation bonds are backed by the City's full faith and credit. Proceeds are typically used for the acquisition or construction of major capital facilities, or to refund debt previously issued for those purposes. "Councilmanic Bonds" are general obligation bonds issued by the City Council without voter approval. Under state law, repayment of these bonds must be paid from general City revenues. General obligation bonds approved by the voters are typically repaid through an annual voted property tax levy authorized for this purpose. Predominantly, general obligation bonds of the City have been issued for general governmental activity purposes. The general obligation bond issues are recorded under governmental activities in the statement of net position.

Revenue bonds are payable from revenues generated by the City's various enterprise activities. Under the economic resources measurement focus used by the enterprise funds, debt for these bonds is recorded as a liability by the individual fund responsible for the related debt repayment.

General obligation bonds and revenue bonds are subject to federal arbitrage rules.

Special assessment bonds are issued to finance construction of local improvement district (LID) and utility local improvement district (ULID) projects and are repaid through assessments collected from property owners benefiting from related improvements. The City is required under state law to establish a guaranty fund to provide a means of paying LID bond debt service obligations in the event there are insufficient resources in the LID control fund.

Other long-term debt incurred by the government includes an installment contract with Spillman Technologies, Inc for public safety software.

Other long-term debt incurred by the enterprise includes State Department of Community Development Public Works Trust Fund loans, which have been made to finance designated capital project construction costs.

Other postemployment benefits results from the standards of GASB 45; see Note 9.

CITY OF ISSAQUAH

Required Supplementary Information December 31, 2013

Schedule of Funding Progress

LEOFF 1 Retiree Medical & Long-term Care Benefits (in thousands)

	Actuarial	Actuarial	Unfunded			UAAL As a
	Value of	Accrued	Actuarial Accrued	Funded	Covered	Percentage of
Valuation Date	Assets	Liabilities	Liabilities (UAAL)	Ratio	Payroll	Covered Payroll
December 31, 2011	\$ -	\$ 1,717	\$ 1,717	0%		0%
December 31, 2012	-	1,630	1,630	0%	-	0%
December 31, 2013	-	1,461	1,461	0%	-	0%

ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as fraud, state whistleblower and citizen hotline investigations.

The results of our work are widely distributed through a variety of reports, which are available on our website and through our free, electronic subscription service.

We take our role as partners in accountability seriously, and provide training and technical assistance to governments, and have an extensive quality assurance program.

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